Delivering Affordable Housing: Challenges and Opportunities



BCUMC HOUSING GAPS SURVEY RESULTS

BC Urban Mayors' Caucus

Marianne Alto Co-Chair, and Mayor of Victoria

Urban communities in BC exist on Indigenous lands and territories.

The City of Victoria is located on the territory of the Songhees First Nation and the Xwsepsum First Nation.

We honour and thank the Nations, Elders, Land Stewards, and Knowledge Keepers on whose land we work and serve.

AGENDA

- What is the BCUMC?
- What we observed, and what we asked
- Survey
- Results
 - Projects on hold
 - Housing waitlists
 - Homelessness costs
 - Housing targets and needs
- Conclusion
- Next steps

September 22, 2025

WHAT IS THE BC URBAN MAYORS' CAUCUS?

- Informal, non-partisan collective of Mayors
- 16 communities
- Open to mayors in municipalities with 80,000 people









Collaboration

Communication

Research

Advocacy

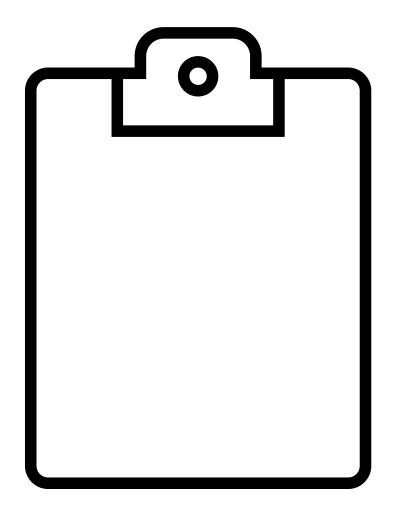
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WHAT IS THE SCOPE OF THE DELAYS IN SUPPORTIVE HOUSING PROJECTS AFFECTING LOCAL GOVERNMENTS?

- An analysis of needs and costs
- Project delays increased homelessness increased \$



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SURVEY WITH UBCM AND DATA ASSEMBLY

- January 2025 March 2025
- BCUMC Member Cities
- 14 responses, plus public data from16 members

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SURVEY RESULTS

- "Does your municipality currently have housing projects on-hold due to lack of provincial funding?"
- 6 respondents (43%) responded yes*: Coquitlam, Nanaimo, New Westminster, Richmond, Vancouver, Victoria
- Approximately 3,313 units on hold in 29 projects
- Vancouver accounts for close to half of the units on hold
- Project delivery identified as another obstruction beyond funding

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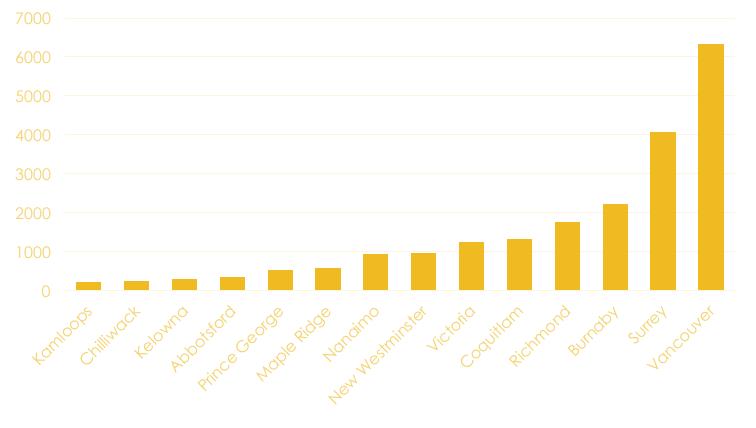
^{*}or otherwise indicated projects were awaiting funding

SURVEY RESULTS



"How many households are on the BC Housing social housing waitlist for your municipality?"

Approximately
21,000 households
are on the waitlist
in the 14
respondent
municipalities



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SURVEY RESULTS

3

Costs incurred to address homelessness

Percentage of respondents indicating "yes":

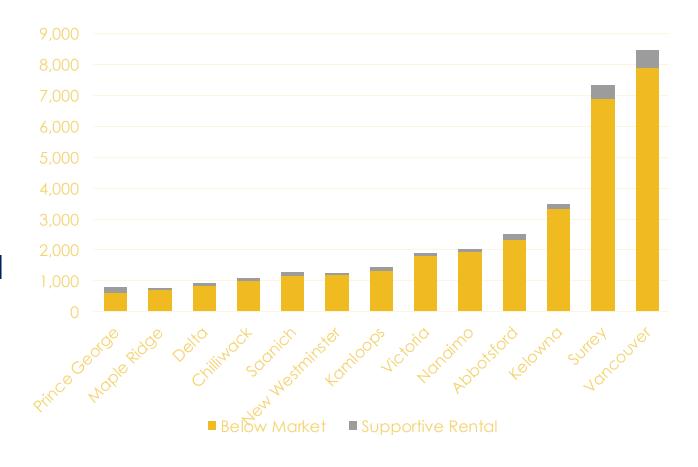
Cost Category:	Shelter or Housing Provision	Policing	Fire	Other
Costs Incurred?	100%	93%	100%	100%
Data Collected?	86%	50%	57%	86%

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DATA COLLECTION PROVINCIAL HOUSING TARGETS

Across all 13 included municipalities, total targets are:

- 30,974 below market units
- 2,374 supportive rental units



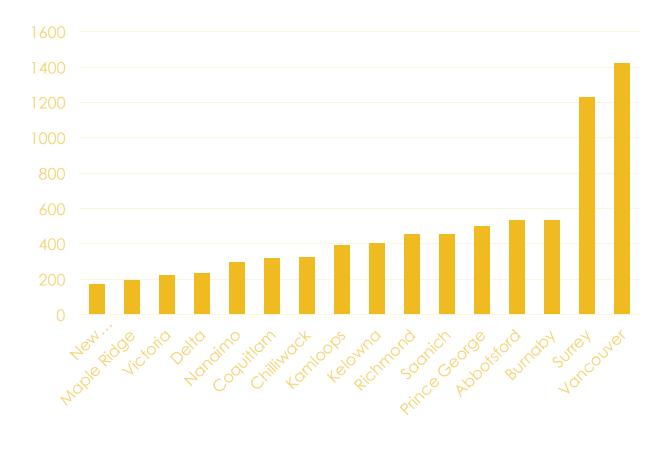
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DATA COLLECTION MUNICIPAL HOUSING NEED PROJECTIONS

Across all 16 municipalities, local government-directed analysis shows that more units are needed to address homelessness:

- 7,475 in 5 years
- 14,9995 in 20 years

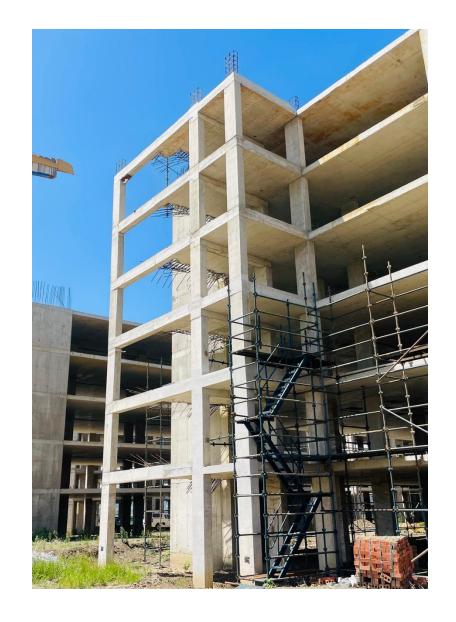
Compared with provincial data that only targets 2,374 units



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CONCLUSIONS

- Provincial delays impact supportive housing numbers
- Waitlists for social housing are significant and growing
- Local governments are incurring considerable expenses to address homelessness in the meantime
- Need is significant, and inconsistent between provincial predictions and local predictions



NEXT STEPS



Advocacy areas

- Provincial acceleration of ongoing housing projects, including dedicated teams and renewed funding
- 2. Bridge supportive funding for homelessness services while housing is under construction, including shelter funds, decampment resources, sanitation resources, etc. with more action under HEART and HEARTH
- 3. Resources and collaborative partnerships to support local government data collection
- 4. Establishment of shelter-specific goals

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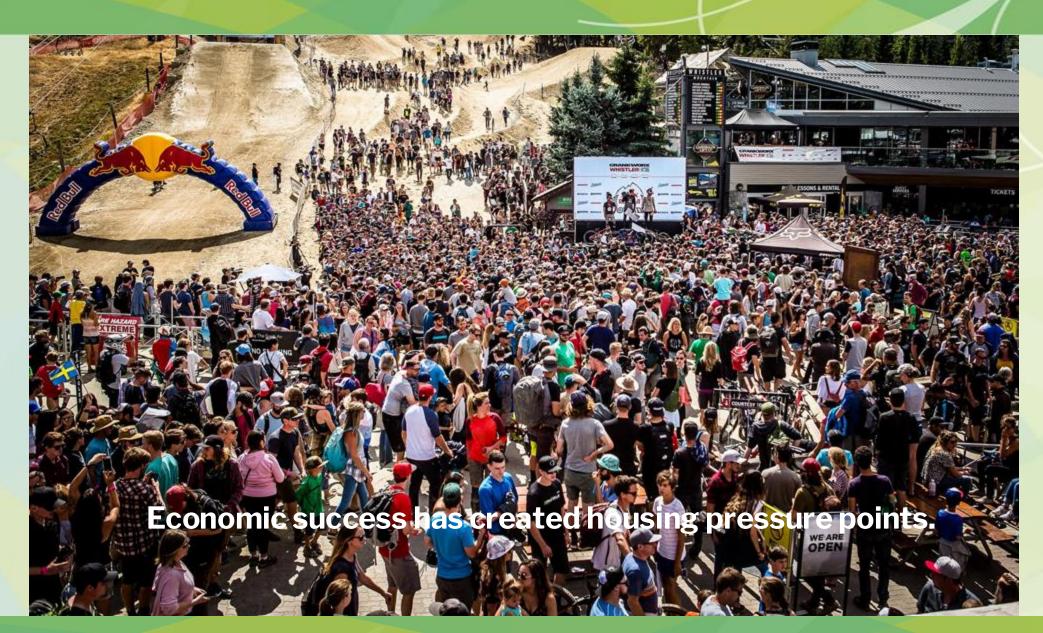
THANK YOU

Marianne Alto
BCUMC Co-Chair | Mayor of Victoria
www.BCUrbanMayorsCaucus.ca





The Genesis of a Necessity: The Challenge



The Whistler Model in Action

Building, Managing, and Sustaining Whistler's housing needs.



A New Horizon: BC's Housing Legislation & Whistler's Future



Adapting the Model: Lessons Learned



Conclusion: Building Livable, Sustainable Communities for All People











Questions & Comments







Town Of Creston Municipal Housing Corporation



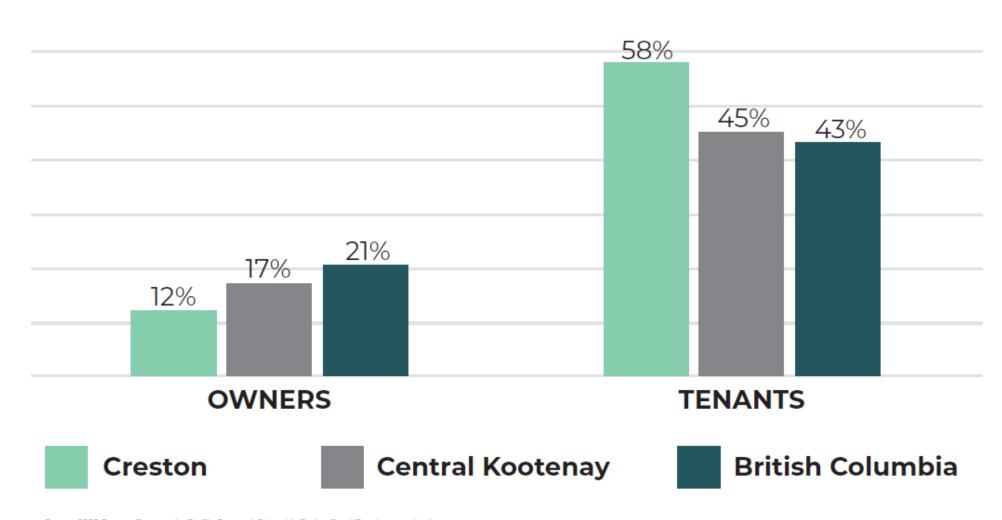
The Creston Housing Context Affordability Challenges



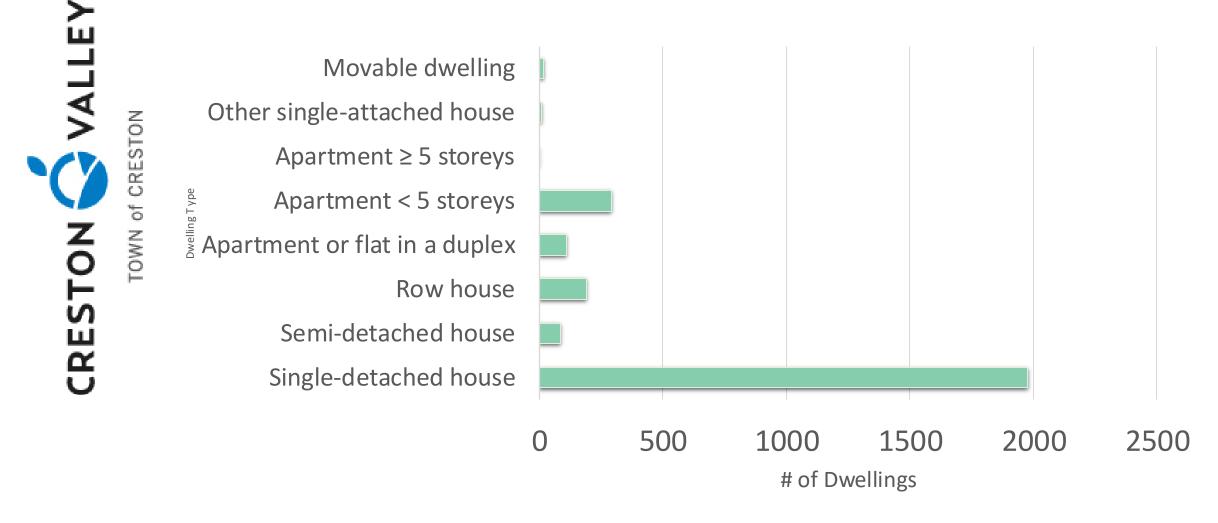
- Population growth of ~ 10% between 2020 2025
- Housing increases outpace income growth
 - 90% plus increases in housing costs over past decade
 - 26% 30% increase in average income over same period
- Rental rates surged 19.8% between 2015 and 2020
- 17% of all households currently reside in unaffordable housing (spending more than 30% gross income)
- Only 4.3% of all housing in Creston is non-market housing

CRESTON

The Creston Housing Context Percentage of residents in unaffordable housing



The Creston Housing Context Private Dwelling – Structure Type



The Creston Housing Context Current Policies and History

Crestbrook Gardens (2013)

• Partnership with BC Housing for 24 units

Utility Fees reduced 50% for secondary suites

Official Community Plan (2024 amended)

• promotes increased density and smaller homes

Housing Needs Assessment (2020/2025)

Residential Revitalization Tax Exemption (2021/2025)



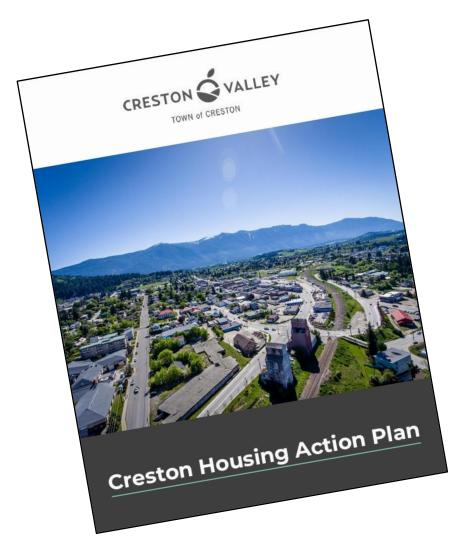
- New zoning bylaw (2022)
 - Increased density/smaller lots
 - Decreased frontage requirements
- Rental Standards bylaw (2022)
- Engaged the Community (2022)
- Affordable Housing & Development Committee (2022)
- Creston Housing Action Plan (2023)

The Creston Housing Context Supply and Demand Gap



- Avg. size of new residential units built in Creston over past two years –
 2515 sq. ft
- No significant residential developments in past 13 years no new apartment buildings for decades
- Vast majority of housing in Creston is detached single family homes most expensive – less accessible to lower income households
- 63 new units are required annually only 26 new units added (average)
- Low rental vacancy rate estimated below 1%

The Housing Context What we have done



Creston Housing Action Plan (2023)

- Council appointed advisory committee on affordable housing
- 19 policy recommendations

Key FindingLack of developers in Creston –barrier to increasing housing



"Governments help by subsidizing housing costs for low-income Canadians. But <u>achieving housing</u> <u>affordability</u> for everyone in Canada will be done with <u>increasing supply in the rental and homeownership</u> <u>market</u>, and having this supply <u>respond more quickly</u> to greater demand."

Canada Mortgage Housing Corporation,

"Canada's Housing Supply Shortage: Restoring Affordability by 2030"

Local Government Challenges



Limited Financial Resources Limited available land inventory

Balancing multiple priorities

Local political considerations

Little profit associated with costs

Limited staff capacity

Lack of technical experience in direct delivery

Legislative Limitations

Creston had many competing priorities with limited staff capacity, financial resources and experience in housing delivery.

Monday, October 6, 2025

Our Path Forward



Establish a municipal-owned housing corporation for the direct delivery of new housing units in Creston.



Our Path Forward Why Incorporate a Housing Corporation?

- To undertake business ventures for the benefit of the local government and community
- To provide services to residents
- To limit liability of the local government
- Community Charter (Sec. 185) Provides authority to local government to incorporate a business

Our Path Forward

Council's Mandate for Municipal Housing Corporation



Facilitate the development of housing

Invest in the delivery of attainable housing





Accessible and diverse **rental and ownership**units



Our Path Forward Attainable vs Affordable

- "Affordable Housing" CMHC defines as housing that costs no more than 30% of gross household income
 - Subjective term that depends on household income.
 - Government "Affordable Housing" programs generally focus on lowincome households only – not more broadly to a community housing costs
- Attainable housing considers a broader spectrum of income brackets and the inability to secure housing that meet overall needs. (Creston Housing Action Plan, 2023).

Our Path Forward Defining Attainable in the Local Context

- Attainable Housing is when a household spends less than 30% of gross income on acceptable shelter
 - Costs will differ between housing types
 - Household incomes vary what is attainable



Our Path Forward Affordable vs Attainable

Support the Transition Affordable/Attainable Housing Continuum Transitional Attainable Rental Housing Rental Housing High-Level of Intervention Housing Social Attainable Home Emergency Shelters Home Ownership Housing Ownership

Building Creston's Future



Organizational Goals

What Will Be Built In The First 5 Years?



50-60
Rental Units



12-20

Price-Restricted Home Ownership Units



Organizational Goals







Targeted Tenants



Local Businesses



Local Residents

Who will benefit?



Funding Sources



Town Funding

Primary financial backer of the organization in short-term –

Growing Communities Fund



Government Funding

Continuous active pursuit of gov't funding to lower cost of operating.



Direct Revenue

Revenues from administrative and management fees for the properties and programs.



Philanthropy

Active pursuit of donations can achieve 5% of revenues as in other housing corporations



Maintaining the Corporation

- Requirements of Local Government Corporation
 - Annual General Meetings & Annual Information Meeting
 - Filing of Annual Reports to the Province
 - Maintaining Records
 - Audited Financial Statements
 - Procurement
 - Conflicts of Interest
 - Corporation liable for property tax



Funding Opportunities







FÉDÉRATION CANADIENNE DES MUNICIPALITÉS







Lessons Along the Way

- Have a project to give purpose to corporation
 - Immediate focus for Board of Directors
 - Our first project is a 110 space childcare facility (provincial grant) with 42 residential units (private borrowing) Planned start for spring 2026
- Sustainable vs Profitable
 - Design for sustainability (Finance for 40 to 50 years)
 - ROI not attractive for private developers + long term risks
- More Independent Directors than Elected Officials on the Board
 - More business less political



Lessons Along the Way

Property Transfer Tax

 Property transfer tax applies when transferring land from municipality to the municipal housing corporation (or to a non-profit)

Legal Counsel

- Not within typical staff capacity
- Application filing, Articles of Incorporation, Process

Local Government Staff Capacity

• Good outcomes requires hard work – something else may have to give



Lessons Along the Way

Federal / Provincial Grant Funding

- Don't wait for grants or you may never build we are still waiting
- Plan for sustainability through financing and actively pursue additional funding
- CMHC provides programs for loans with as little as 5% equity
- Your goal is providing housing quickly







Questions at the End of Session

