# 2015 UBCM Annual Report









# ANNUAL REPORT & RESOLUTIONS TO BE CONSIDERED AT THE 2015 UBCM CONVENTION

**DATES:** Pre-Convention: Mon., Sept. 21 - Tues., Sept. 22

Business Sessions: Wed., Sept. 23 - Fri., Sept. 25

**LOCATION:** Vancouver Convention Centre, Vancouver, BC

FOR MORE DETAILS: Prior to Convention visit: ubcm.ca

During Convention visit: **eventmobi.com/ubcm** 

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#### **Letter of Transmittal**

As the President and Executive Director of the Union of BC Municipalities, we are pleased to convey the 2015 Annual Report to the membership.

Local governments in British Columbia require a common voice for matters that broadly impact our communities. With a membership that includes 189 local governments and six First Nations communities, we are a diverse body. Beneath this diversity, though, there is much that we share in common. Having attended each of the Area Associations and Elected Officials Seminars held around the province this spring we developed a greater appreciation and respect for the complex issues that exist in BC communities.

After 110 years as the advocate for local government in British Columbia, we remain convinced that the membership is best served by a collaborative, policy based, non-partisan approach to our work. In April the Executive met with Ministers and MLAs from all parties to advocate with regard to the impact of mental health issues on policing costs; local government criteria for a developing land based spills framework; and the need for a dedicated local government share of the provincial-territorial component of the New Building Canada Fund. UBCM also presented to the Special Committee on Local Election Expense Limits.

UBCM released two study papers this past year. The first, developed jointly with the Association of Vancouver Island and Coastal Communities, studied the socio-economic impact of ferry fare increases. We also delivered a report to the Province of BC based on a survey of local governments that had been audited by the Auditor General for Local Government. In both cases our work addressed gaps in provincial processes.

In terms of program administration, UBCM delivered a series of workshops around the province on the renewed federal Gas Tax Fund and secured new provincial funding for the Strategic Wildfire Prevention program, Asset Management and Community-to-Community Forums. UBCM also provided advice as a non-voting member to the Small Communities Component of the New Building Canada Fund.

We are proud of UBCM's accomplishments this past year, and we appreciate the endorsement of BC local governments as once again we have attained 100% voluntary membership. It has been an honour, along with the Executive and Secretariat of UBCM, to work on behalf of all local governments in BC and our First Nations members.

Sincerely,

Sav Dhaliwal, President

Gary MacIsaac, Executive Director

Dory Mar Joac

**Corporate Operations** 



## **Corporate Operations**

#### **Executive Priorities**

At the November 2014 Executive meeting, board members identified their priorities for the coming year. Over the course of the year, adjustments have been made to those priorities, in response to challenges and opportunities that have arisen. The chart below provides a summary of the past year's priorities and their status at year-end.

As well the following page provides greater detail on the work undertaken to advance these priorities as well as an update on UBCM's internal operations.

Priorities	Progress to Date
Local Government Finance Advocacy	Strong Fiscal Futures (SFF) report adopted at 2013 Convention; significant resources put toward advancing agenda throughout 2014. Discussions between UBCM and the Province continue regarding undertaking joint work on both compensation, a provincial priority and community infrastructure bank, an element of the Strong Fiscal Futures report.
Local Government Elections – Expense Limits	Following the passage of new elections legislation, work still to be completed on establishing expense limits. An all-party Special Committee on Local Elections Expense Limits established; UBCM makes submission on Phase 1; makes presentation on Phase 2. Special Committee reports out in June on its recommendations. UBCM continues to consult with Ministry on development of expense limits legislation, and await government direction on the final report from the Special Committee.
Review of UBCM Resolutions Process	Identified as a priority based on 2014 resolution; but the Resolutions Committee determines that as a result of extensive changes already undertaken to the resolutions process, it was not necessary to undertake an extensive review. The Committee decided to undertake a number of measures to improve communications and information on the resolutions process. As well special presentations on the resolutions process were undertaken at some Area Association AGMs.

Priorities	Progress to Date
Auditor General for Local Government (AGLG)	Emerged as a priority in March 2015 when the effectiveness of the AGLG was called into question, leading to the termination of the AGLG. Independent Review of the AGLG commissioned by the Audit Council released in June 2015. UBCM report on survey findings of local governments audited by the AGLG presented to July 2015 Executive.

#### **Local Government Expense Limits**

Two bills, Bill 20, Local Elections Campaign Financing Act; and Bill 21 Local Elections Statute Amendment Act were enacted to implement changes for the November 2014 local elections. However, expense limits were not included in the new legislation and at the 2014 UBCM Convention the Province announced the establishment of an all-party Special Committee on Local Elections Expense Limits to provide direction.

UBCM made a submission to the Special Committee in November 2014 as part of phase 1 deliberations on the principles for establishing expense limits. Our support for the May 2010 recommendations of the Elections Task Force, were reiterated to the Special Committee. As part of phase 2 deliberations, President Dhaliwal presented to the Special Committee in April 2015 restating UBCM support for the establishment of expense limits but he also cautioned the Committee to ensure that the expense limits formula:

- reflects the actual costs of running an election;
- works in different-sized communities; and
- has a neutral effect on whether a candidate decides to be part of an elector organization.

The Special Committee issued its final report on June 26th. While most recommendations appear in keeping with the approach supported by UBCM, further consultation will occur prior to the Province enacting expense limits.



Fruitvale, BC

### **Corporate Operations**

#### **Auditor General for Local Government**

In March 2014, an internal review of the office of the Auditor General for Local Government (AGLG) was leaked to the Official Opposition. Details into the review called into question the effectiveness of the AGLG due to the delay in completing audit reports on time. On March 18, the Audit Council announced an independent review of the AGLG to be conducted by Mr. Chris Trumpy. On March 19 the AGLG released a statement calling the review "unlawful" and questioning the impartiality of Mr. Trumpy, and indicated she would only participate if a court deemed the review itself lawful. On March 23, Ms. Ruta was terminated from her position by the government and an interim AGLG, Arn van Iersel, was appointed. Ms. Ruta, through her lawyer, indicated she would seek a judicial review of the decision to fire her. On March 25, Premier Clark responded to questions by media by saying that "all options were on the table" when it came to reviewing the office, including disbanding it. The Premier also said "We're going to consult with local government and the [Union of B.C. Municipalities] to figure out something that will also work for them. It's really important that the office of the auditor general for local government is credible with local governments as well" [from the Times Colonist, March 25, 2015].

At its April meeting with Minister Coralee Oakes, UBCM advised the Minister that consultation with local government should take place prior to the determination of potential changes to the office of the AGLG. UBCM also indicated that such consultation and consideration would not interfere with the interim AGLG completing the remaining audits. Executive directed UBCM staff to survey local governments that had participated in audits with the AGLG and report back.

In advance of the survey design, UBCM staff met with interim AGLG, Mr. van Iersel on May 13, 2015. Seventeen of the 18 local governments audited by the AGLG participated in the UBCM survey, and a report summarizing the findings was presented to Executive at its July meeting.

#### **UBCM Internal Operations**

In 2014-2015, UBCM undertook and completed an Information Management/Information Technology Plan in order to improve efficiency, effectiveness and security within the organization. With the plan complete, we are moving forward with implementation. There are four (4) main areas of focus; Business Software Applications (databases), Office Productivity Software (workstation software and tools), Operations and Technology Infrastructure (network and servers), and IM/IT Policy and Procedures. We have initiated the first phase which includes standardizing office productivity software, improving the network (both speed and security) and developing IT/IM policies to improve overall management of information, provide proper security and align with current best practice. A UBCM staff working committee has been established, with support from IT/IM project management consultants.

While work will continue under the Operations and Technology Infrastructure and IM/IT Policy and Procedures area, it is expected that there will be additional work under the Business Software Area. This includes the development of a new Gas Tax Agreement reporting database in 2015-2016, as the federal database that has been used since the inception of the Gas Tax Fund has been shut down by the federal government (we are currently using an interim solution). Additional work may include upgrades to the FileMaker Pro databases (UBCM's main database software utility), the Membership database, and the Registration System Database.

#### **Mission Statement**

The **values** we want associated with UBCM as an organization are:

- Credibility and accuracy in what we do
- Timely and effective in how we respond
- Valuing teamwork and respecting diversity in everything we do
- Being non-partisan and objective in how we present ourselves

Our **vision** is to most effectively represent and serve all local governments in BC.

Guided by our values and to achieve our vision the purpose of UBCM is:

To **represent and serve** all local governments in BC by:

- Being the recognized advocate for their common interests
- Meeting the members' common needs

We will be the recognized **advocate** for local government in BC in:

- Policy development and implementation
- Government relations
- Communications externally
- Liaison with other groups

Our priorities for meeting the **members' common needs** are through:

- Communication to members
- Advice and training for local government officials
- Convention
- Information sharing

We strive for **continuous improvement** in all that we do.



Squamish, BC

### **Corporate Operations**

#### **UBCM** Executive



Councillor Sav Dhaliwal
City of Burnaby
President
Convention Committee, Chair
Presidents Committee



Chair Al Richmond Cariboo RD First Vice-President Healthy Communities Committee, Chair Presidents Committee



Councillor Murry Krause
City of Prince George
Second Vice-President
First Nations Relations
Committee, Chair
Presidents Committee



Chair Rhona Martin Columbia Shuswap RD Past President Environment Committee, Chair Presidents Committee



Councillor Kerry Jang
City of Vancouver
Vancouver Representative
Convention Committee, Vice-Chair
Healthy Communities Committee



Mayor Wayne Baldwin City of White Rock Metro/GVRD Representative Community Safety Committee Presidents Committee



District of Stewart

Small Community Representative
Community Economic
Development Committee
Healthy Communities
Committee, Vice-Chair



Chair Art Kaehn
Fraser-Fort George RD
Electoral Area Representative
Community Economic
Development Committee, Chair
Resolutions Committee, Vice-Chair



Councillor Rick Glumac City of Port Moody Vancouver Metro Area Representative Environment Committee Healthy Communities Committee



Councillor Alison Morse
Bowen Island Municipality
Vancouver Metro Area
Representative
Community Economic
Development Committee
Community Safety Committee



Mayor Gerry Taft
District of Invermere

AKBLG Representative
Environment Committee
Healthy Communities Committee



Councillor Chuck Puchmayr City of New Westminster LMLGA Representative Resolutions Committee, Chair Community Safety Committee



Councillor Brian Frenkel
District of Vanderhoof
NCLGA Representative
Community Economic
Development Committee
Environment Committee



Councillor Marg Spina
City of Kamloops
SILGA Representative
Community Safety
Committee, Vice-Chair
First Nations Relations Committee



Councillor Barbara Price
Town of Comox

AVICC Representative
Community Economic
Development Committee
First Nations Relations Committee



Chair Jim Abram
Strathcona RD
Director at Large
Environment Committee, Vice-Chair
Resolutions Committee

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### **Corporate Operations**



Director Wendy Booth
East Kootenay RD
Director at Large
Community Economic Development
Committee, Vice-Chair
Resolutions Committee



Mayor Nils Jensen District of Oak Bay Director at Large Community Safety Committee, Chair Resolutions Committee



Director Willow Macdonald
Thompson-Nicola RD
Director at Large
Convention Committee
First Nations Relations
Committee



Councillor Cheryl Shuman
City of Dawson Creek
Director at Large
Convention Committee
Environment Committee



Councillor Arjun Singh
City of Kamloops
Director at Large
Convention Committee
First Nations Relations
Committee, Vice-Chair



Left to Right, back row: Councillor Arjun Singh, Mayor Gerry Taft, Councillor Chuck Puchmayr, Director Willow Macdonald, Councillor Kerry Jang, Councillor Rick Glumac, Councillor Brian Frenkel

Left to Right, middle row: Councillor Alison Morse, Councillor Marg Spina, Councillor Murry Krause, Chair Al Richmond, Mayor Nils Jensen

Left to Right, front row: Mayor Wayne Baldwin, Mayor Galina Durant, Chair Rhona Martin, Councillor Sav Dhaliwal, Councillor Cheryl Shuman, Councillor Barbara Price, Director Wendy Booth

#### **UBCM Staff**

Left to Right, back row: Kathleen Spalek, Manager, Finance & Corporate Operations; Marylyn Chiang, Senior Policy Analyst; Reiko Tagami, Information & Resolutions Coordinator

Left to Right, middle row: Ken Vance, Senior Policy Advisor (Retired); Susie Koivu, Financial Services Officer; Bhar Sihota, Policy Analyst; Raelene Adamson, Administrative Assistant

Left to Right, front row: Marie Crawford, Associate Executive Director; Gary MacIsaac, Executive Director; Joslyn Young, Executive & Association Services Coordinator

Not shown: Jamee Justason, Office Administrator; Shelley Morgan, Marketing & Business Development Officer; Angela Turner, Policy Analyst; Anna-Maria Wijesinghe, Manager, Member & Association Services





Left to Right, back row: Jared Wright, Director of Advocacy & Government Relations; Glen Brown, General Manager, Victoria Operations; Rebecca Williams, Program Assistant, Gas Tax Program Services; Gary MacIsaac, Executive Director; Brant Felker, Gas Tax Policy & Program Manager

Left to Right, front row: Paul Taylor, Director of Communications; Sasha Prynn, Victoria Office Coordinator; Iris Hesketh-Boles, Executive Coordinator & Office Manager (Retired); Danyta Welch, Policy & Programs Officer; Peter Ronald, Programs Officer; Christina Ross, Co-Op Student



Gold River, BC



Ucluelet, BC



A top priority for UBCM is to advocate on behalf of BC local governments for the development and implementation of legislation, regulation, policies and programs that support the membership's needs. Our goal is to effect change that will benefit BC local governments. In order to effect change, UBCM participates in policy development and implementation processes in a number of ways:

- Proactively presenting our own independent initiatives to other governments (i.e. BC Ferries socio-economic analysis)
- Reactively responding to proposed provincial or federal policy changes (i.e. Building Act)
- Ongoing involvement participating in Ministry-UBCM or multi-party policy development processes which are many and varied with some requiring sustained involvement while others may only require limited intervention (i.e. Local Government Elections legislation).

Much of UBCM's policy work is done through the Executive and its Committees. The following pages provide an overview of the extensive policy work undertaken and outlines progress to date on various issues identified through annual Committee work plans.

In addition to the Executive and Committees, many policy topics are covered off through ongoing working groups, committees and meetings that UBCM appointments and staff attend. These policy matters are summarized in the section that follows the Committee overviews.



West Kelowna, BC

### **Presidents Committee**

Secretariat / Financial Management • Intergovernmental Relations • Best Practices • Member Services

Priorities	Progress to Date
Provide support to the UBCM Secretariat on member priorities, financial and human resource issues	<ul> <li>Provides strategic direction to the Secretariat between Executive meetings</li> <li>Reports quarterly on UBCM finances to the Executive; oversees the annual financial audit</li> <li>Serves as the contact point on staffing matters and HR initiatives</li> </ul>
	<ul> <li>Reviewed and brought forward amendments to UBCM Executive Policies</li> </ul>
Serve as the lead on intergovernmental relations	<ul> <li>Directs UBCM advocacy work on Compensation and Infrastructure Bank</li> </ul>
	<ul> <li>Led the Advocacy Days program in April 2015; 29 meetings with elected officials, including 9 ministers, such as Transportation and Infrastructure Minister Todd Stone on New Building Canada Fund and BC Ferries</li> </ul>
	<ul> <li>Serves as the contact point for emerging local government issues with the Minister of Community, Sport and Cultural Development</li> </ul>
	<ul> <li>Serves as spokespersons for the UBCM with media and governments</li> </ul>
Promote best practices to UBCM Membership	Oversees the UBCM Community Excellence Awards program, issued call for applications, developed new Best Practices category profiling staff initiated organizational development and improvements; will review submissions in July and profile winners at 2015 UBCM Convention
Provide direction on UBCM Member Services and Group Benefits Programs	<ul> <li>Acting on recommendations in response to the review of UBCM's group benefits program; and serve as contact point for Plan Partner briefings on the Municipal Pension Plan</li> </ul>

#### **Committee Members\***

Councillor Sav Dhaliwal, President Chair Al Richmond, First Vice-President Councillor Murry Krause, Second Vice-President Vacant, Third Vice-President Mayor Wayne Baldwin, GVRD/Metro Representative Chair Rhona Martin, Past President

<sup>\*</sup>As a result of the 2014 Local Government Elections, UBCM's Second VP was not re-elected; Councillor Krause moved to Second VP, as provided for in UBCM's Bylaws.

#### **Convention Committee**

The 2014 Convention was held in Whistler from September 22-26, and adopted a Leading Edge theme. A total of 1,899 delegates attended the Convention, representing 191 UBCM member communities from all across the province. The overall convention rating is 4.3 out of 5, tying both 2013 and 2005 for highest overall convention rating since UBCM started tracking results electronically in 1997.

A variety of tours and sessions were held this year on topics ranging from assessing wildfire risk and BC Ferries to LNG in BC.

Programming also included a diverse range of clinics and workshops, including "Rail Safety: A Partnership Model", "Tackling Poverty at the Community Level", and "ALC Act — Amending Regulations". As always, delegates had the opportunity to set policy through Resolutions sessions, and participate in a number of Provincial Policy sessions, Cabinet Panels and government meetings.

#### **Committee Members**

Councillor Sav Dhaliwal, Chair Councillor Kerry Jang, Vice-Chair Councillor Arjun Singh Director Willow Macdonald Councillor Cheryl Shuman



2014 Convention in Whistler, BC

### **Environment Committee**

Land Based Spills • Recycling • Urban and Rural Deer • Riparian Areas • Water

Priorities	Progress to Date
Respond to environment policy matters falling within the scope of the Committee	Co-hosted a two-day Urban and Rural Deer Forum for affected local governments
	<ul> <li>Submitted recommendations to the Province on addressing urban and rural deer</li> </ul>
	<ul> <li>Continued discussions with provincial staff on BC's Land Based Spill Preparedness and Response Plan</li> </ul>
	<ul> <li>Monitored the implementation of the packaging and printed paper stewardship plan</li> </ul>
	<ul> <li>Worked with the Province on compliance with the Riparian Areas Regulation</li> </ul>
	<ul> <li>Monitored the feedback and consultations for the Ministry of Health's Drinking Water Program</li> </ul>
	<ul> <li>Consultations on amendments to the Integrated Pest Management Regulation</li> </ul>
Participate in working groups and	Three representatives on Multi-Materials BC's Advisory Committee
committees to ensure local government interests are represented	<ul> <li>Two local government representatives on the Land Based Spill Preparedness and Response Advisory Committee</li> </ul>
	Participated on the Species at Risk Advisory Committee
	On Metro Vancouver's National Zero Waste Council
	Joint UBCM-Province Green Communities Committee
Work with the Province, societies and other associations to seek out greater opportunities for environmental protection and improvement in BC	Presented on a semi-regular basis to the Municipal Environmental Managers Committee

#### **Committee Members**

Chair Rhona Martin, Chair Chair Jim Abram, Vice Chair Councillor Brian Frenkel Mayor Gerry Taft Councillor Rick Glumac Councillor Cheryl Shuman

### **First Nations Relations Committee**

Treaty/Non-treaty Agreements • Aboriginal Policy and Initiatives • Relationship-building

Priorities	Progress to Date
Monitor and respond to policy matters falling within the scope of the Committee	<ul> <li>Communication with Aboriginal Affairs and Northern Development Canada (AANDC) regarding implementation of The Safe Drinking Water for First Nations Act</li> </ul>
	<ul> <li>Monitoring the federal draft Additions to Reserve Policy, in follow- up to UBCM's consolidated submission on proposed revisions to the ATR policy</li> </ul>
	<ul> <li>Ongoing discussions with the Ministry of Aboriginal Relations and Reconciliation (MARR) regarding a potential Strategic Engagement Agreement (SEA) pilot project</li> </ul>
	<ul> <li>Presented UBCM's submission on the revised federal Comprehensive Land Claims Policy in October 2014, and continue to monitor the policy renewal process</li> </ul>
Advocate for local government interests through working groups and	<ul> <li>Co-Chair Joint Working Group (JWG) on Aboriginal Issues with MARR</li> </ul>
intergovernmental communication	<ul> <li>Met with AANDC regarding the lapsed MOU on Communication and Information Sharing, participation in the MARR/UBCM JWG and other issues of mutual concern</li> </ul>
	<ul> <li>Ongoing participation of Committee Chair as member of the Off- Reserve Aboriginal Action Plan Provincial Coordination Team</li> </ul>
	<ul> <li>Met with Minister of Aboriginal Relations and Reconciliation John Rustad to discuss reconciliation, BC's treaty process and other issues of mutual concern</li> </ul>
	<ul> <li>Attended Metro Vancouver Aboriginal Relations Committee (ARC) and Municipal Technical Advisory Committee (MTAC) meetings to discuss UBCM's FNRC priorities and Aboriginal – local government issues</li> </ul>

#### **Priorities Progress to Date** • Responded to the 2013 UBCM Year of Reconciliation with First Relationship-building between local Nations motion by developing a relationship with Reconciliation governments and First Nations through Canada, partnering on the 100 Reconciliation Dialogue Workshop best practices and initiatives initiative, and signing a formal Partnership Agreement with Reconciliation Canada • Organized "Reconciliation in Action" workshop at the 2014 UBCM Convention • Renewed UBCM's Protocol Agreement with the First Nations • Initiated relationship-strengthening activities with BC First Nations organizations and representatives • Began preliminary planning with the First Nations Summit for a province-wide Community to Community Forum, to take place in 2016 • With First Nations Summit, administered a spring intake for the Regional Community to Community Forum program • Liaised with the Provincial Health Services Authority to examine the possibility of conducting cultural competency training for local government representatives

# **Committee Members**Councillor Murry Krause, Chair

Councillor Arjun Singh, Vice Chair Councillor Marg Spina Director Willow Macdonald Councillor Barbara Price Councillor Barbara Steele, Chair, Metro Vancouver Aboriginal Relations Committee



Chase, BC

### **Community Safety Committee**

Policing • Crime Prevention • Fire Protection • Emergency Management • Flood Protection

**Building Safety • Road Safety • Liquor Licensing** 

Priorities	Progress to Date
Respond to community safety issues falling within the scope of the Committee	Made May 2014 submission to the Blue Ribbon Panel looking at crime reduction measures, and continue to monitor the status of the recommendations coming out of the latest crime reduction report
	Continue to monitor Provincial review into corrections policy
	<ul> <li>Monitor implementation of RCMP contract and provide feedback on community impacts</li> </ul>
	<ul> <li>Discussed the issue of property tax losses as it relates to the classification of medical marijuana grow operations, and received confirmation that federally licenced medical marijuana production will be excluded from the list of agricultural uses which qualify for farm classification — taxation and location on farm land</li> </ul>
	<ul> <li>Monitor federal medical marijuana regulatory developments, legal proceedings, and local government dispensary regulations in British Columbia (i.e. City of Vancouver)</li> </ul>
	<ul> <li>Continue to monitor impacts of liquor policy changes and provide feedback on changes</li> </ul>
	<ul> <li>Monitor development of BC Policing Plan and provide feedback as issues arise</li> </ul>
	<ul> <li>Monitored and provided feedback on The Earthquake Preparedness Consultation Report, released by the Province in March 2015</li> </ul>
	<ul> <li>Monitoring the Ministry of Health's December 2014 report into fire safety of residential care facilities</li> </ul>
	<ul> <li>Monitoring theft of copper wire from local governments and industry and subsequent community safety implications — metal theft</li> </ul>

Priorities	Progress to Date
Participate in working groups and committees to ensure local government interests are represented	<ul> <li>Coordinated Local Government Contract Management Committee – RCMP Contract</li> <li>Participated and analyzed local government feedback from Lower Mainland Mayors Consultative Forum, Lower Mainland CAOs Consultative Forum and Metro Mayors Forum – RCMP Contract</li> <li>Coordinated Local Government Working Group on Liquor Policy</li> <li>UBCM appointments to Road Safety Committees</li> <li>Participated in review of Flood Guidelines Review – Sea Level Rise</li> <li>UBCM appointments to PRIME and Provincial committee on policing standards</li> </ul>
Work with the Province and other associations on community safety	<ul> <li>BC Care Providers Association, Ministry of Health, BC Fire Chiefs' Association – fire sprinklers in care homes</li> <li>Working with the Province to establish and convene the Municipal Policing Unit Agreement Companion Document Working Group</li> </ul>

#### **Committee Members**

Mayor Nils Jensen, Chair Councillor Marg Spina, Vice Chair Councillor Chuck Puchmayr Mayor Wayne Baldwin Councillor Alison Morse BC Association of Police Boards



Barriere, BC

### **Community Economic Development Committee**

Forestry • Fishing • Energy • Mining • Agriculture • Economic Development Diversification

Priorities	Progress to Date
Respond to resource policy matters falling within the scope of the Committee	<ul> <li>Supported launch of BC Ferries policy paper and session at the 2014 Convention; continue to monitor changes to BC Ferries operations; provided submission to the Ferries Commissioner on price caps for the next performance term</li> <li>Held a 2014 pre-conference session on LNG in BC: Challenges and Opportunities; continuing to monitor impact of resource development on local governments; provided feedback to Province on work camp regulations</li> <li>Met with Ministry of Forests staff on forest and range practices legislation / resource management</li> <li>Will monitor direction / actions coming forward from the newly established Rural Advisory Council</li> <li>Continued policy work in support of expanded telecommunications</li> </ul>
	service to all regions of BC
Participate in working groups and committees to ensure local government interests are represented	<ul> <li>Supporting and advising on regulations related to new ORV Act -         Chair Kaehn serves as a member of Off Road Vehicle (ORV) Joint         Advisory Group and chairs the UBCM ORV working group</li> <li>Respond to feedback from UBCM reps to DFO's Aquaculture         Management Advisory Committees</li> <li>Apprised of work of the Minister of Forests Advisory Council on</li> </ul>
	Forest Practices through our appointment, Councillor Frenkel
	<ul> <li>Monitoring work of BC Hydro's Energy Conservation and Efficiency Committee and the Community Energy Association through our appointed representatives</li> </ul>
	<ul> <li>Monitoring work of the Provincial Trails Advisory Body in connecting communities through trails</li> </ul>

Priorities	Progress to Date
Work with the Province, trusts and other associations to seek out greater economic development opportunities	<ul> <li>Met with Minister of Forests, Lands and Natural Resource Operations in April 2015 to discuss implementation of ORV Act; Annual Allowable Cut projections; Aquaculture and Rural Advisory Council</li> </ul>
	<ul> <li>Met with Independent Wood Processors on the challenges/barriers to accessing timber for value-added, secondary manufacturing</li> </ul>
	<ul> <li>Liaise with UNBC's Community Development Institute on local economic initiatives</li> </ul>

#### **Committee Members**

Chair Art Kaehn, Chair Director Wendy Booth, Vice Chair Councillor Barbara Price Mayor Galina Durant Councillor Brian Frenkel Councillor Alison Morse



Valemount, BC

### **Healthy Communities Committee**

**Healthy Communities • Child Poverty • Rural and Remote Health • Healthy Built Environments** 

Priorities	Progress to Date
Respond to health policy matters falling within the scope of the Committee	Continued to partner with the Ministry of Children and Family     Development on the Community Poverty Reduction Strategies, with     seven pilot communities across BC
	<ul> <li>Held a Community Poverty Reduction Stakeholder Forum in March 2015</li> </ul>
	<ul> <li>Submitted a report to the Standing Committee on Health on how to improve health in rural BC</li> </ul>
	<ul> <li>Provided feedback on the Ministry of Health's Setting Priorities for the BC Health System's policy paper on Rural Health Services</li> </ul>
	<ul> <li>Provided feedback for the Alzheimer Society of BC's dementia friendly municipal toolkit; and the provincial government's updated Age-Friendly and Disability Friendly Official Community Guide</li> </ul>
	<ul> <li>Provided guidance and direction on the BC Physical Activity         Strategy and Implementation Plan; and the Provincial Healthy         Eating Strategy     </li> </ul>
	<ul> <li>Worked with BC Healthy Communities Society on the development and implementation of PlanH, which creates health promotion resources for local governments</li> </ul>
Work with the Province, societies and other associations to seek out greater opportunities for improved health in BC	<ul> <li>Attended collaborations on Rural Maternity/Surgical Services;</li> <li>Physician Recruitment and Retention; and Access and Exchange to Quality Health Care</li> </ul>
	<ul> <li>Engaged in discussions on Early Years Planning and the role of local governments with the Provincial Office for Early Years</li> </ul>

#### **Priorities Progress to Date** Participate in working groups and • Member of the BC Healthy Living Alliance, an alliance of provincewide health related organizations addressing the impacts of chronic committees to ensure local government disease interests are represented • Chaired the Emergency Medical Assistants Education Fund to distribute funding for paramedic training, particularly for remote and rural communities • On the Management and Evaluation Teams for the Ministry of Health's Healthy Families BC - Communities program, which encourages health authorities and local governments to work together to create healthy communities • Member of the Healthy Built Environment Alliance, an alliance of public health, design and land use professionals • Member of the Community Paramedicine Advisory Committee, which will use paramedics in an expanded role in rural communities

#### **Committee Members**

Chair Al Richmond, Chair Mayor Galina Durant, Vice Chair Mayor Gerry Taft Councillor Rick Glumac Councillor Kerry Jang



Fort Nelson, BC

#### **Resolutions Committee**

The resolutions process is the foundation of UBCM's advocacy on behalf of BC local governments.

Members often ask UBCM about the status or progress of the policy development arising from a particular resolution endorsed by the UBCM membership at Convention. Through resolutions, UBCM members speak with one voice to express the needs and concerns of BC communities. Issues raised and solutions proposed in resolutions often result in positive change for the membership.

The Resolutions Committee wishes to highlight examples of the constructive dialogue and successes that we achieve through this process. The following developments have been noted in 2014-2015; each of the issues referenced was the topic of a resolution from a UBCM member local government.

Area	Related Resolutions	Action
Funding of 911 Services	2011-B13, 2004-SR1  "911 Services in British Columbia: Background Review in Relation to a Province-Wide Call Answer Levy" (2013 UBCM report)	In spring 2015 the provincial government released a discussion paper, "Emergency Communications Service Delivery in British Columbia," regarding strategic development of 911 and emergency communications, including the question of a call answer levy on wireless devices. The Province sought local government feedback on the discussion paper as part of the stakeholder consultation process.
Public safety broadband network	2011-B78	In Economic Action Plan 2015 the federal government announced \$3 million over two years, starting in 2016-17, to establish a Public Safety Broadband Network, a high-speed mobile network dedicated to emergency management.

Area	Related Resolutions	Action
RCMP contract management	2014-B6, 2013-B6, 2012-B56, 2012-A4, 2011-SR2, 2011-A1, 2010-SR1, 2010-B63, 2010-B65	UBCM has been able to represent BC local governments actively in the RCMP contract management process, both federally and provincially.
		A UBCM representative attended the semi-annual meetings of the national Contract Management Committee (CMC). In particular UBCM provided input on the Provincial/ Territorial Police Services Agreement Companion Document, now finalized, with work already underway on a Companion Document for the RCMP contracts between local governments and the Province.
		A federal proposal to eliminate the Civilian Member category of employee and convert them to the Public Sector Employee category raised concerns that some of the cost allocation formulae for Division Administration used Civilian Members in the equation, and the elimination of this category would have shifted costs from the federal or provincial government to local governments. After extensive work with the RCMP to find a way to substantially mitigate this cost shift, we are pleased to report that the CMC unanimously endorsed these changes.
		At present, the billing for several national programs is represented as a combined per-member cost. However, to better understand the cost drivers, the CMC has engaged a consultant to review national programs such as recruiting, cadet training, and police dog training individually.
		UBCM is also actively involved in the discussions and negotiations regarding RCMP severance pay.

Area	Related Resolutions	Action
Wildfire prevention	2014-A1, 2013-B116, 2012- B112, 2012-B113, 2012-B114, 2012-B109, 2011-B80, 2010- B59, 2010-B68, 2010-B91	The Province in March 2015 announced an additional \$5 million for the Strategic Wildfire Prevention Initiative (SWPI).  In 2014, applications were accepted solely for the Community Wildfire Protection Planning program stream; however, the additional 2015 funding opens up other program streams once again: site specific planning (prescriptions), and operational treatment projects.
FireSmart Canada	2014-A1, 2013-B116, 2012- B112, 2012-B113, 2012-B114, 2012-B109, 2011-B80, 2010- B59, 2010-B68, 2010-B91	The Provincial Fuel Management Working Group and Partners in Protection delivered FireSmart Canada workshops to local governments and First Nations in each of the province's Fire Centres. The workshops empowered participants to be local FireSmart Representatives by providing understanding of wildland-urban interface wildfire threats and the skills and tools needed to protect their communities.
Crime reduction	2014-B5, 2014-B34, 2013- B10, 2013-B132, 2012-B146, 2011-B15	In early 2015 the provincial Blue Ribbon Panel on Crime Reduction released the report "Getting Serious About Crime Reduction," highlighting the need for a collaborative approach to promote more effective cooperation in crime reduction activities at the provincial and community levels. UBCM can advise that the report's recommendations mirror a number of issues that we raised when meeting with the panel on behalf of local government.

Area	Related Resolutions	Action
Rail safety	2014-B55, 2014-B56, 2014- B126, 2011-B82, 2009-B157, 2008-B44, 2007-B107, 2007-B19	UBCM participates in a National Municipal Rail Safety Working Group and related technical working group, both established by FCM to support discussions with the federal government on rail safety.
		In direct response to FCM priorities, the federal government instituted a requirement for railway companies to share dangerous goods information with municipal first responders and emergency planners. They also committed to requiring railways and shippers to carry additional insurance.
		Transport Canada in 2014 consulted stakeholders on a proposed new class of tank cars, and new tank car design, for flammable liquids shipped by rail. This proposal was triggered by the earlier federal decision to phase-out, in 2017, DOT-111 cars built prior to 2011. FCM made a submission based on the work of the National Municipal Rail Safety Working Group.
		In autumn 2014 the federal government introduced new safety measures in response to the Transportation Safety Board's final report into the Lac Megantic tragedy. The measures include new rules for applying brakes and securing trains, and a Transport Canada commitment to improve oversight of railways and enforcement of safety management systems.
Public transit	2013-B15, 2012-B115, 2006-SR3	In Economic Action Plan 2015 the federal government announced \$750 million over two years starting in 2017-18, and \$1 billion per year thereafter, for a new Public Transit Fund aimed at building new public transit infrastructure.

Area	Related Resolutions	Action
Off road vehicles	2013-B97, 2011-B20, 2009-A6	The Off-Road Vehicle (ORV) Act received Royal Assent in spring 2014. The Act replaces the 40-year-old Motor Vehicle (All Terrain) Act with a modern management structure, aligned with existing regulatory regimes. It provides specific rules for BC's off-road sector, and helps ensure these vehicles are driven in a safe and environmentally responsible manner. Many of the elements addressed in the legislation and forthcoming regulations reflect the feedback that has been provided by UBCM members. While it has taken a long time to see results, this is an excellent example of the importance and effectiveness of the UBCM resolutions process.  A registration system for Off Road Vehicle (ORV) owners commenced in November 2014, becoming mandatory June 1, 2015. This fulfills one of UBCM's longstanding policy requests to the Province, to establish a system of ORV licensing and registration.  Related Motor Vehicle Act regulatory changes allow ORV operators better highway access, including the ability to:  Cross a highway at a stop sign or traffic light, without having to obtain an operation permit.  Cross a highway where local police authorize through an operation permit.  Load or unload in a parking lot without an operation permit.  Obtain an operation permit with an extended term of up to two years.  Forthcoming additional regulations will address rules of operation, safety standards, penalties, and conditions of use for a range of modern ORVs.

Area	Related Resolutions	Action
Local government elections legislation	2013-B94, 2013-B95, 2011- B17, 2010-A3	Implementing recommendations from the 2010 Local Government Elections Task Force, the provincial government introduced the <i>Local Elections Campaign Financing Ac</i> t and <i>Local Elections Statutes Amendment Act</i> .
Local elections expense limits	2013-B94, 2013-B95, 2011- B17, 2010-A3	In autumn 2014 the provincial legislature established an all- party Special Committee on Local Elections Expense Limits, to support the development of legislation and regulations necessary to implement expense limits for the 2018 local government general election.  UBCM provided a written submission to the Special Committee in winter 2014, and in spring 2015 the UBCM President gave a presentation in person. UBCM's comments focused on principles and recommendations from the 2010 Elections Task Force and discussed key findings from analysis of 2008 and 2011 spending data.  In summer 2015 the Special Committee released its report, and UBCM finds that the recommendations are in general alignment with the positions put forward by UBCM in its written submission and presentation.
Auditor General for Local Government	Policy Paper: Municipal Auditor General (2011) Context Paper: Municipal Auditor General (2011)	In spring 2015 the provincial government released a review on the governance and operations of the Auditor General for Local Government (AGLG). The review makes recommendations for change, including establishment of an accountability framework and benchmarking; review of staffing configuration; and completion and use of the Audit Plan Manual.

Area	Related Resolutions	Action
Renewed Gas Tax Agreement	2013-B19, 2012-A1, 2012-B11, 2012-B13, 2012-B16, 2012- B19, 2012-B69, 2012-B70, 2010-B71, 2010-B77	UBCM, the federal and provincial governments agreed upon a renewed federal Gas Tax Fund with broader categories, and a 2% annual index delivered in \$100 million increments over the next 10 years. In 2013 the program provided funding for 676 BC infrastructure and planning projects, 433 of which were new — a 20% increase as compared to 2012.  In spring 2015, in seven regions around the province, UBCM presented workshops on the Federal Gas Tax Fund and Asset Management. The workshops provided local government senior staff with an overview of recent changes to the Gas Tax program in British Columbia, as well as the integration of Asset Management into the Gas Tax Agreement.
Infrastructure funding for Asia-Pacific Gateway	2014-B81, 2013-B13, 2009- B16, 2008-B110, 2008-B107, 2003-B59, 2000-B63, 1998-A6, 1996-B88, 1995-B55, 1992-A17	The federal government in spring 2015 announced a \$16.5 million Asia-Pacific Gateway and Corridor Transportation Infrastructure Fund for BC infrastructure projects. Eligibility extends to local governments, provincial, not-for-profit and for-profit private sector organizations. The aim is to improve the efficiency of Canada's multimodal transportation network for international trade with the Asia-Pacific.
Asset management	2014-B19, 2014-B20, 2013- B19, 2012-A1, 2012-B69, 2012-B70	The provincial government created an Asset Management Planning Program in 2014, providing \$1.5 million in the form of matching grants up to \$10,000. The intent is to assist local governments in delivering sustainable services by extending and deepening asset management practices within their organizations. Funding supports advancement of a local government's asset management planning or practices, and integration of asset management planning with long term financial planning.

Area	Related Resolutions	Action
Upgrades to community facilities	2010-B74	The federal government in mid 2015 announced the Canada 150 Community Infrastructure Program, application-based funding for communities in the western provinces to rehabilitate existing community facilities. Eligible local governments and First Nations can apply for funding up to a maximum of \$500,000.
Packaging & printed paper stewardship program implementation	Resolution 2013-SR1 called in part for the appointment of a representative committee to negotiate with the Province and MMBC on the implementation of the MMBC stewardship plan.	The UBCM Executive met with delegations from the Ministry of Environment and Multi-Material BC (MMBC) in 2014, seeking clarification on the financial structure of MMBC, the approach for addressing service provision challenges in some areas, and the state of compliance within the program.  Provincial representatives highlighted an administrative penalties regulation under the Environmental Management Act, which increases the provincial government's ability to take more rapid action, and levy stiffer penalties, on non-compliant producers.
Wood stove exchange funding	2014-B65	The Province made available funding for a 2014 Wood Stove Exchange program. BC local governments, non-profit organizations and airshed/air quality management organizations are all eligible to apply.  The funding includes rebates for homeowners who change out an old appliance under the program, and delivers education to help people operate their wood-burning appliances cleanly and efficiently.
Urban deer	2013-B27, 2013-B74, 2012- B72, 2010-B25	UBCM and the Province organized a joint workshop on urban deer management in January 2015, for discussion of the challenges communities face with urban deer, approaches employed to date, and potential solutions for provincial consideration. Also covered were legislative and regulatory updates, roles and responsibilities, and the jurisdictional issue of 'ownership' of the issues.  Draft urban deer recommendations from the workshop were circulated to affected communities in spring 2015, with communities invited to provide feedback. UBCM submitted the recommendations to the Province for consideration, and provincial staff committed to responding within three months of receipt.

Area	Related Resolutions	Action
Derelict and abandoned vessels	2014-B23, 2014-B62, 2013- B30, 2012-B23, 2010-B30, 2005-B112	The provincial government published two key resources on problem vessels and structures, both available online from the Ministry of Forests, Lands and Natural Resource Operations:  • Dealing with Problem Vessels and Structures  • Technical Staff Guide on Broklem Vessels and Structures
		Technical Staff Guide on Problem Vessels and Structures
Land based spill preparedness and response	2014-LR3, 2012-B122, 2011- LR6, 2010-B87, 2008-B32	Following release of a second provincial intentions paper and accompanying consultation process for a Land-based Spill Preparedness and Response Plan, in late 2014 the Province made available Ministry of Environment staff to meet with individual local governments to discuss their concerns and questions regarding the Province's land based spill preparedness and response framework.
Energy related infrastructure	2014-LR1, 2014-LR3	UBCM met with the National Energy Board (NEB) in spring 2015 to discuss local government concerns regarding pipeline safety, environmental protection, and NEB related infrastructure. This included presentation of an overview of UBCM's policy positions on energy infrastructure and transportation.  The NEB advised that they are involved in the whole lifecycle
		of a project, which includes the application and public hearing process as well as ensuring that the project meets its regulatory requirements.
		Peter Watson, Chair and CEO of the NEB, expressed an interest in future conversations with UBCM and its members, and sought an opportunity to participate in the 2015 UBCM Convention. He also advised that a Vancouver Office of the NEB had recently been opened to better engage with affected communities in BC.

Area	Related Resolutions	Action
Energy efficiency funding	2012-B121	The provincial government in spring 2015 announced application-based funding for local governments and First Nations, the Community Energy Leadership Program (CELP). The \$1.24M program is designated to "support government's energy, economic, environmental and greenhouse gas reduction priorities" and advance BC's clean energy sector.  Eligible initiatives will include:  • renewable energy capital projects in which a local government or First Nation has part (e.g. IPP equity stake) or full ownership; or  • a major energy efficiency initiative applied specifically to a local government's or First Nation's own infrastructure.
Soil relocation and site profile process	2013-B37, 2012-B120	The provincial government continued discussions on the legal regime for soil relocation and site profiles (Land Remediation Legislative and Regulatory Review — Soil Relocation & Site Profile Process), posting discussion papers in autumn 2014 and seeking feedback by early 2015.  In January 2015 the Province offered webinars to review the discussion papers and update stakeholders on consultation responses to date.
Environmental guidelines for land development	2008-B136	The provincial government in autumn 2014 published "Develop with Care 2014: Environmental Guidelines for Urban and Rural Land Development in British Columbia." The guide features information on 'green' alternatives to standard urban development practices, riparian protection and the protection of Environmentally Valuable Resources.
Access to telecommunications services	2013-B61, 2013-B65, 2012- B45, 2012-B149, 2011-B72, 2009-B57, 2006-B54	The Canadian Radio and Television Commission (CRTC) in spring 2015 announced a consultation process to examine policies regarding basic telecommunications services in Canada including affordability, level of service and whether areas are underserved or without service.  UBCM worked with the Federation of Canadian Municipalities (FCM) to prepare a submission and sought member input in order to ensure that BC local government feedback was incorporated into the FCM submission.

# **Policy and Advocacy**

Area	Related Resolutions	Action
Rural Advisory Council	2013-B39, 2011-B29, 2011- B30, 2009-B30, 2004-B21, 2003-B30, 2002-B20 Resource Revenue Sharing Policy Paper (2004)	The provincial government in autumn 2014 established a Rural Advisory Council, comprised of representatives from across the province, with some local government representation. The Council's mandate is to provide input on provincial government policy decisions related to rural communities, with an initial focus on rural economic development. The council will also advise on rural community capacity building, including the Rural Dividend.
Liquor policy	2013-B115, 2012-B157, 2010- B152, 2007-B141	The provincial government continued to implement recommendations from its 2014 Liquor Policy Review (LPR), introducing two bills, the Liquor Control and Licensing Act and the Special Wine Store Licence Auction Act, and implementing several changes in spring 2015:  • liquor sales in select grocery stores; • expansion of government liquor store operations; • new pricing model for the sale of liquor/beer products; • online application process for Special Occasion Licences, with accompanying policy changes and operating rules; and • framework for determining allocation of special wine store licences.
Health care in remote and rural communities	2014-B9, 2014-B73, 2014- B130, 2013-B43, 2013-B44, 2013-B45, 2013-B46, 2013- B47, 2012-B91, 2012-B93	UBCM programmed a study session on "Improving Health for Remote and Rural Communities" at the 2014 UBCM Convention, which aimed to address innovations in health care response; including telemedicine and rural health strategies; patient transportation; and ambulance services. Active participants included the Ministry of Health, provincial health authorities, and BC Ambulance Service.

Area	Related Resolutions	Action
Age-friendly communities	2014-B45, 2012-B40, 2012- B41, 2011-A4, 2011-B63, 2010- B114, 2009-B145, 2009-B167, 2007-B152	The Province provided \$500,000 for a 2015 Age-friendly Community Planning & Project Grant Program, with grants of up to \$20,000 available to local governments through the application-based program. The program funds projects that help seniors live active, socially engaged and independent lives through policies, services and structures designed to support them. Priority is communities that have not yet completed an age-friendly plan or project.
National Dementia Strategy	2014-B69	The federal government, in partnership with Alzheimer Societies across Canada, officially launched Dementia Friends Canada in spring 2015. Dementia Friends Canada is a national awareness and public engagement initiative that aims to create a more aware and informed Canadian population to dispel myths and reduce stigma about dementia.
Community paramedicine	2014-B130	In late 2014, the provincial government launched the Community Paramedicine Initiative, which uses paramedics in an expanded role in rural and remote areas of the Province. The goal is to shift away from an existing emphasis on pre-hospital emergency care to a model that includes prevention, health promotion and primary health care. It is a strategy deployed in communities that have limited access to health services, and are seeking to improve health outcomes and reduce unnecessary cost to the system overall. The work of community paramedics would include home visits, blood sugar and blood pressure testing, and seniors care to assist with aging in place. This initiative will create at least 80 net new full-time equivalent positions to support the implementation of community paramedicine programs in BC. UBCM supports this initiative as a member of the Advisory Committee.

# **Policy and Advocacy**

Area	Related Resolutions	Action
Reconciliation with First Nations	During the 2013 UBCM Convention, members endorsed a resolution calling for a Year of Reconciliation with First Nations across British Columbia.	UBCM programmed a full-day study session at the 2014 UBCM Convention on aboriginal reconciliation, attended by UBCM members and First Nations organizations engaged in reconciliation work.  UBCM is partnering with Reconciliation Canada on the delivery of 100 Reconciliation Dialogue Workshops throughout BC. In spring 2015 the Province announced \$300,000 in funding for the Reconciliation Dialogue Workshop Series. The additional funding will support high quality community dialogues that aim to educate, involve and bring together Aboriginals and non-Aboriginals to achieve lasting reconciliation.
Local government- First Nations relationship building	2012-SR1	The provincial and federal governments provided funding for the 2014/15 Regional Community to Community Forum (C2C) program, with the Province continuing to fund the program for 2015/16. The goal is increased understanding and improved overall relations between First Nations and local governments. Up to \$5,000 in matching funds are available to allow First Nation and local government elected officials to meet.  As another means of building relationships between local governments and First Nations, UBCM and the First Nations Tax Commission jointly released the report "First Nation Property Tax, Services and Economic Development in British Columbia." Member feedback was sought regarding this overview of First Nation taxation, local government service agreements, and related legislative developments. It proposes five suggestions for future action by local governments and First Nations.

Area	Related Resolutions	Action
Negotiation of treaties or comprehensive land claims	2011-B103, 2007-B60, 2006- B88, 2004-B34, 2004-B88, 2002-B66, 1997-ER2, 1996- A15, 1995-A15, 1995-A16	In autumn 2014, UBCM met with Aboriginal Affairs and Northern Development Canada (AANDC) Ministerial Special Representative Douglas Eyford to discuss Canada's interim Comprehensive Land Claims Policy, the document that guides the federal government in its negotiation of treaties or comprehensive land claims. The renewed policy will replace the current Comprehensive Land Claims Policy, published in 1986.
		UBCM's submission incorporated UBCM policy, member feedback and internal analysis. Mr. Eyford was receptive to local government concerns, including the categorization of local governments as 'third-parties' in the interim document, to which he responded, "municipalities should be treated differently from other third party groups".
Accessibility	2010-B52, 2010-B53, 2010- B70, 2010-B149, 2009-B167, 2008-B157, 2008-B158, 2008- B159, 2006-B132	The federal government in spring 2015 announced that its Enabling Accessibility Fund would be accepting applications from local governments for projects to improve accessibility for children with disabilities, veterans with disabilities, or seniors with disabilities. Grants of up to \$50,000 are available.
Seniors' Advocate	2013-B57, 2012-B104, 2006-B162	The Office of the Seniors Advocate established a council of advisers, comprised of seniors from around the province with diverse backgrounds, ages, and cultures. At their quarterly meetings, members raise issues and concerns from their communities and experience, as well as reviewing projects, reports, communication materials and recommendations developed by the Office of the Seniors Advocate.
Affordable housing	2014-B43, 2014-B45, 2014- B46, 2013-B54, 2009-A5, 2009- C28, 2008-A3	In Economic Action Plan 2015 the federal government committed to maintaining annual investments of \$1.7 billion for social housing for the next four years, as well as providing \$150 million over four years, starting in 2016–17, to support social housing by allowing social housing providers to prepay their long-term, non-renewable mortgages without penalty.

# **Policy and Advocacy**

Area	Related Resolutions	Action
Poverty reduction	2014-B40, 2014-B41, 2010- B51, 2009-SR2	UBCM continues to work with the Province on the Community Poverty Reduction Strategy, a pilot initiative begun in 2012 in seven communities around BC. The Province provided family consultants part-time to link local governments, community organizations and businesses; develop Community Action Plans; and assist families in accessing services.  A stakeholder forum was held in spring 2015, bringing together the participating communities and community organizations, family consultants, provincial staff, and UBCM. Attendees discussed progress made to date, plans for moving forward at the community level, as well as community poverty reduction strategies from a provincial perspective. UBCM and provincial staff are assessing recommendations from the forum to determine next steps for the strategy.

These are some recent success stories. Not all resolutions achieve immediate results, but they bring important local government issues to the attention of the provincial and federal governments.

### **Committee Members**

Councillor Chuck Puchmayr, Chair Chair Art Kaehn, Vice-Chair Director Wendy Booth Chair Jim Abram Mayor Nils Jensen

# **Emerging and Ongoing Policy Files**

#### **Building Act**

Participating in an advisory group established by the Province to look at the implementation of the new Building Act; and participating in a fire/sprinkler working group established by the Province to look at the development and implementation of a new bylaw to deal with the issue on a province-wide basis.

#### **Fire Services Act amendments**

Providing advice on the development of a new policy framework for fire / rescue services that provides all regions of the province with the same level of protection while ensuring that inspection and enforcement responsibilities are not downloaded onto regional districts.

#### **Medical Marijuana**

Continuing to monitor federal regulatory developments, legal proceedings, and local government dispensary regulations in British Columbia (i.e. City of Vancouver).

### **Off Road Vehicle Management Framework**

Continued to participate in the development of regulations that will accompany the new *Off Road Vehicle (ORV) Act* such as registration and licensing. UBCM supports the project by participating in the ORV Joint Advisory Group and seeks direction from its own Local Government working group on pending regulations. A session related to accessing the backcountry will be held at the 2015 Convention.

#### **Natural Resource Roads Act**

Advocated to the Province that local government concerns regarding future access to crown land and the consultation process be addressed while developing a new *Natural Resources Roads Act*. UBCM continues to participate in the Strategic Advisory Committee and work on the development of a *Natural Resource Roads Act*, and will include provincial representation as part of the session related to accessing the backcountry as discussed under the above ORV item.

#### **Problem Vessels**

Established the Problem Vessel Working Group in June 2013. Participated in the drafting of a "Practical Manual for Addressing Problem Vessels and Structures", and sought input from UBCM members on the manual through a session at the 2013 Convention. Provided advice and feedback into the report, *Dealing with Problem Vessels and Structures*, which was released in September 2014. This report is a brief overview of the definitions and responsibilities, with information on the Receiver of Wreck, impediments to navigation, and what to do in cases of pollution.

### **Community/Rail Proximity Initiative**

Invited BC communities to participate in FCM's Rail Proximity Committee to voice their specific concerns around whistle blowing, crossings, and weed management. FCM is looking to enhance the work of the Proximity Initiative to include the identification of opportunities and resources for promoting the adoption of guidelines for new development in proximity to rail operations.

### **National Municipal Rail Safety Working Group**

Supported the work of the National Municipal Rail Safety Working Group established by FCM in response to the Lac Megantic rail accident. UBCM assisted in coordinating feedback from BC communities to assist the advocacy efforts of the National Working Group. Transport Canada has responded by issuing new directives and regulations to address rail safety.

## **Assessment Appeals: Special Use Properties**

Discussed the potential risk and proposed legislative solution with BC Assessment and the Ministry of Community, Sport and Cultural Development staff regarding a reduction in assessment rates on special use properties.

# **Policy and Advocacy**

#### **Aggregate Resource Management**

Recognized the complex decision-making process regarding aggregate operations and committed to participate in the development of a new strategy for aggregate management. Continuing to monitor the implementation of a new strategy for aggregate management planning by the Fraser Valley which could serve as a best practice for other local governments.

#### **Federal Additions to Reserve Policy**

Prepared a submission on the revised Federal Additions to Reserve Policy in October 2013 based on member feedback, UBCM policy, and internal analysis. On December 3, UBCM was invited to present on behalf of FCM to the House of Commons Standing Committee on Aboriginal Affairs and Northern Development in Ottawa regarding the revised Policy on Additions to Reserve/Reserve creation. The testimony allowed UBCM to convey member concerns contained within UBCM's submission. UBCM continues to monitor the development of the final policy.

#### Federal Comprehensive Land Claims Policy

Presented UBCM's submission to Ministerial Representative Douglas Eyford in September 2014 on the draft interim Comprehensive Land Claims Policy. Local government areas of concern relate to First Nations land claims, most notably: land use planning; resource planning; land selection and access; shared or overlapping territory issues; taxation; regulation standards; dispute resolution; federal treaty adjustment funding; community stability; servicing arrangements; and, legal challenges and provisions. UBCM continues to monitor and will respond as necessary throughout the renewal process.

## Farm Assessment – Medical Marijuana Grow Operations

Approached the Province to discuss the issue that local government could lose property tax revenues if medical marijuana grow operations could qualify for farm classification, and confirmed that federally licensed medical marijuana grow operations will be excluded from the list of agricultural uses which qualify for farm classification for assessment and property tax purposes.

## **Care Home Sprinkler Safety**

Convened with the Ministry of Health, BC Care Providers Association, BC Fire Chief's Association and other related agencies to identify safety risks of care homes in British Columbia and review a final report on the issue.

### Municipal and Regional District Tax (MRDT) [formerly known as Additional Hotel Room Tax]

Monitoring implementation of the increase of MRDT from 2% to 3% and working with Ministry of Jobs, Tourism & Skills Training to provide input on the proposed changes to the program guidelines.

### **Agricultural Land Commission Review**

Provided feedback to the Province on the proposed changes to the Agricultural Land Commission (ALC) and the protection of farm land, met with the new Chair of the ALC.

#### The Safe Drinking Water for First Nations Act

Presented with Metro Vancouver to the House of Commons' Standing Committee on Aboriginal Affairs and Northern Development Canada in May 2013 to convey concerns regarding *The Safe Drinking Water for First Nations Act.* Ongoing communication with AANDC as regulatory development has begun on a region-by-region basis, with British Columbia awaiting its turn.

#### 911 Emergency Calls - Wireless Levy

Participated in discussions with the Province on the funding of the next generation of emergency services and ways that future emergency services might be funded.

#### **Flood Hazard Management**

Worked with the Fraser Basin Council, the Province and other organizations in the development of a strategy to manage the flood hazard issues in the lower mainland; and participated in the development of new floodplain guidelines for sea level rise.

#### **CRTC – Review of Basic Telecommunications Services**

Contributed to FCM's response to the CRTC's consultation on its policies in regard to basic telecommunications services in Canada, including affordability, level of service and whether areas are underserved or without service.

#### **Elections Education and Advice Technical Advisory Committee**

Provide direction and advice on the development of information and resources to assist participants involved in local elections in response to new elections legislation enacted in 2014.

#### **Trade issues**

Monitor impact of implementation of Comprehensive Economic and Trade Agreement between Canada and European Union on local governments; continue to monitor trade discussions related to Trans-Pacific Partnership.

#### **Proceeds of Crime**

Monitoring Provincial policy regarding re-imbursement to local governments for costs incurred and resources expended during investigations. Minimal grants offered by the Province are not enough, considering many of these investigations can take several years to conclude.

#### **International Initiatives: FCM – UBCM Partnership**

In 2015 UBCM completed a five-year Memorandum of Understanding with the Association of Cities of Vietnam. This initiative was undertaken through the FCM International Program and was focused on expanding the capacity of the national organization of local governments in Vietnam through strategic planning, policy and advocacy development and staff training. Over the course of this program UBCM has been recognized by FCM for its outstanding contribution to international programs.



Summerland, BC



Kent, BC

**Programs and Services** 



# **Programs and Services**



Coquitlam, BC

## **Highlights**

**Asset Management Planning:** 76 applicants were approved for asset management planning grants

**Regional C2C Forums:** 34 applicants convened 39 forum events across all regions of the province

**Seniors' Housing & Support Initiative:** 25 Age-friendly grants were awarded in 2014, accounting for \$482,000 in granting

# Strategic Wildfire Prevention Initiative (as of March 31, 2015):

- 284 Community Wildfire Prevention Plans have been prepared with 33 more in progress
- More than 8,400 hectares of land have been treated, with an additional 2,100 ha in progress

# **Local Government Program Services**

UBCM has delivered numerous provincially funded programs since 2004. Many funding opportunities were available to local governments and First Nations in 2015.

#### **Asset Management Planning Program**

Administered for the Ministry of Community, Sport & Cultural Development (\$1.5 million since 2014), the program provides assistance to local governments to deliver sustainable services by extending and deepening asset management practices within their organizations.

### **Community Structural Protection Units**

Administered for the Office of the Fire Commissioner and the Ministry of Forests, Lands & Natural Resource Operations (\$1 million in 2004, with annual cost recovery), structural protection units are available for deployment in the event of a fire in the wildland urban interface.

### Regional Community to Community (C2C) Forum Program

Administered for the Ministry of Community, Sport & Cultural Development and Aboriginal Affairs & Northern Development Canada (\$1.4 million since 1999). The Regional C2C program provides opportunities for local governments and First Nations to come together in dialogue on topics of mutual interest or concern.

## Seniors' Housing & Support Initiative

Administered for the Ministry of Community, Sport & Cultural Development and Ministry of Health (\$4.75 million since 2004), the program assists local governments to prepare for an aging population by supporting the ability of BC's older adults to age in place.

## Strategic Wildfire Prevention Initiative

Administered for the Ministry of Forests, Lands & Natural Resource Operations (\$68 million since 2004), the Strategic Wildfire Prevention program has four funding streams:

- Community wildfire protection plans (CWPP)
- Pilot/demonstration fuel management projects
- Fuel management prescriptions
- Operational fuel treatments.

# **Gas Tax Agreement Renewal**

In May 2014, UBCM entered into a ten-year Gas Tax Agreement (GTA) with Canada and British Columbia which will see approximately \$255 million in federal funding per year transferred for investments in local government infrastructure. The GTA provides the administrative frameworks for the delivery of federal Gas Tax funding to British Columbia local governments and other recipients.

UBCM continues to administer the Gas Tax Fund on behalf of the three parties through three distinct funding programs: the Community Works Fund; the Strategic Priorities Fund; and the Greater Vancouver Regional Fund.

### **Community Works Fund**

- UBCM will deliver over \$95 million to all local governments in 2015 through the Community Works Fund program
- Eligible investment categories for local government capital infrastructure include: local roads and bridges; highways; short-sea shipping; short-line rail; regional and local airports; broadband connectivity; public transit; drinking water; wastewater; solid waste; community energy systems; brownfield redevelopment; sport infrastructure; recreational infrastructure; cultural infrastructure; tourism infrastructure; and disaster mitigation
- Local governments can also invest CWF towards certain capacity building projects such as Integrated Community Sustainability Planning, Long-Term Infrastructure Planning and Asset Management Planning
- A local governments CWF allocation is based on a funding floor of \$50,000 and a per capita amount
- All local governments in British Columbia participate in the Community Works
   Fund program

### **Strategic Priorities Fund**

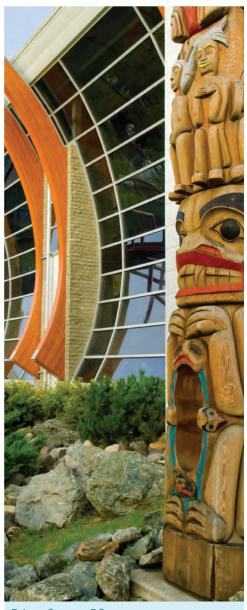
- The SPF is an application based Gas Tax program which is available for local governments outside of the Greater Vancouver region
- SPF pools approximately \$28 million each year for eligible projects that are large in scale, regional in impact or innovative and align with the national objectives of productivity and economic growth, a clean environment, and strong cities and communities
- The first intake for the Strategic Priorities Fund program was launched in December 2014 and UBCM accepted applications until April 2015.
- UBCM received 222 applications totaling over \$650 million in funding requests under the first SPF intake
- Applications are under technical review with decisions expected later in 2015

## **Greater Vancouver Regional Fund**

- UBCM continues to deliver pooled funding in the Greater Vancouver region for regional transportation projects
- The Greater Vancouver Regional Fund replaces the Strategic Priorities Fund for Greater Vancouver



Victoria, BC



Prince George, BC

# **Programs and Services**

## **Member Services**

#### **Group Benefits Program**

UBCM in partnership with Pacific Blue Cross/BC Life offers a variety of health benefits including:

- Extended Health
- Dental
- Group Life & Dependent Life
- Accidental Death & Dismemberment
- Short Term Disability
- Long Term Disability
- Optional Accidental Death & Dismemberment

- Administrative Services Only (ASO)
- Critical Illness Benefits
- Employee Assistance Plan
- Health Spending Accounts
- Individual Travel Insurance
- Benefits for Elected Officials
- Optional Life

Over 130 local governments and affiliated organizations participate in the UBCM Group Benefits Plan, which accounts for more than 3.000 individuals.

### Petro-Canada SuperPass Rebate Program

UBCM in partnership with Petro-Canada offers UBCM members significant savings, convenience, control and security when using the Petro-Canada SuperPass Credit Card.

Designed to provide innovative security and control features, it can increase the overall efficiency by enabling better management of fleet expenditures. The SuperPass Card can be customized at the individual card level to provide the features (or control) best suited to your particular business needs.

A discount of 2.0 cents/litre on all grades of gasoline and diesel purchased at Petro-Canada retail service stations. There is a minimum of 400 litres/month that must be purchased to qualify for this discount.

### **Commercial Vehicle Licensing**

UBCM is the trustee of the Municipal Commercial Vehicle Licensing Program as directed under Part 20 of the Local Government Act. UBCM coordinates distribution of licence decals to program members, who must make them available for sale to owners and operators of commercial vehicles using municipal roads in a participating municipality. Members submit revenue collected, net of their commissions, to UBCM who, in turn, pays out program expenses and then redistributes net proceeds to participating members on a per capita basis.

In 2014, 100 participating local government members sold over 40,000 licences, resulting in over \$940,000 shared by the program members this year. UBCM developed a web-based sales reporting system for member use in the 2015 licensing year.

#### **Dog/Cat Tags**

UBCM provides a discounted rate on dog and cat tags which local governments sell to their residents. Over 80 members participated in this program purchasing 72,210 tags.

#### **Publications**

UBCM provides a variety of publications for our members, affiliated organizations and the public.

#### NET-WORK-BOOK

The NET-WORK-BOOK is a comprehensive local government directory. In 2013, this publication became fully electronic on ubcm.ca. Over 395 books were distributed this year.

#### **Local Government in BC**

The Local Government in BC publication explains how government works and examines its role in our society. UBCM sold over 135 books this year.

#### **Community Effort Book**

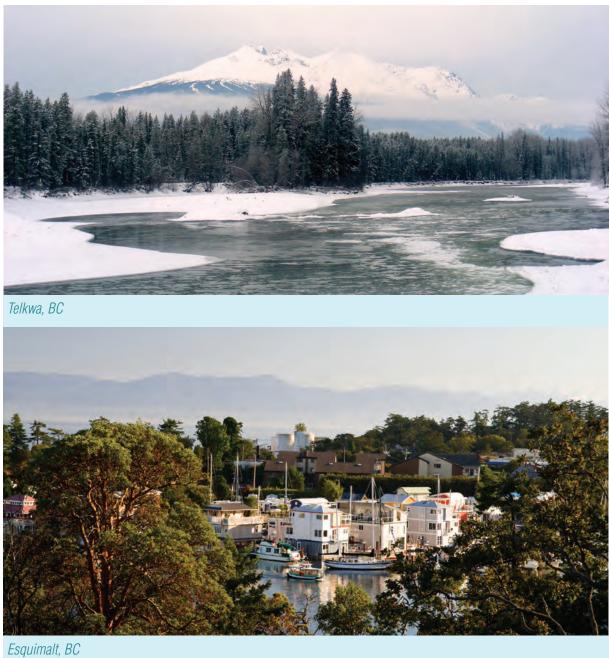
The Community Effort Book provides an excellent overview of local government in BC in an easy to read, colourfully illustrated format. UBCM sold over 135 books this year.

#### **Planners and Wall Calendars**

Every year, UBCM produces a very useful Local Government Planner and Wall Calendar, noting dates of importance to local governments. Over 1180 Planners and Calendars were purchased this year.



Canal Flats, BC



Financial Statements of the
Union of British Columbia Municipalities
12 month period ended May 31, 2015



## **Independent Auditors' Report**

#### To the Members of the Union of British Columbia Municipalities

We have audited the accompanying financial statements of the Union of British Columbia Municipalities, which comprise the statement of financial position as at May 31, 2015, the statements of operations, changes in net assets and cash flows for the year then ended, and notes, comprising a summary of significant accounting policies and other explanatory information.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian accounting standards for not-for-profit organizations, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements present fairly, in all material respects, the financial position of the Union of British Columbia Municipalities as at May 31, 2015 and its results of operations and its cash flows for the year then ended in accordance with Canadian accounting standards for not-for-profit organizations.

Chartered Accountants July 17, 2015 Vancouver, Canada

KPMG LLP

### **Statement of Financial Position**

May 31, 2015, with comparative information for 2014

	2015	2014
Assets		
Current assets:		
Cash	\$ 13,623,079	\$ 6,485,834
Investments (note3)	418,538,613	322,723,113
Accounts receivable	62,366	91,774
Preeaidexeenses	 105,004	156,107
	432,329,062	329,456,828
Capital assets (note 4)	2,781,091	2,924,564
	\$ 435,110,153	\$ 332,381,392
Liabilities and Net Assets		
Current liabilities:		
Accounts payable and accrued liabilities (note 5)	\$ 2,895,530	\$ 5,698,146
Convention deposits	323,396	206,350
Deferred revenue and contributions (note 6)	 420,153,395	315,045,667
	423,372,321	320,950,163
Otherliabilities	126,835	131,475
	423,499,156	321,081,638
Net assets:		
Invested in capital assets (note 7)	2,781,091	2,924,564
Internally restricted (note8)	6,778,484	6,592,040
Unrestricted	2,051,422	1,783,150
	11,610,997	11,299,754
Commitment (note 11)		
	\$ 435,110,153	\$ 332,381,392

See accompanying notes to financial statements.

Approved on behalf of the Executive Committee:

# **Union of British Columbia Municipalities**

## **Statement of Operations**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

	Year ende	11 month d period ended
	May 31, 201	•
Revenue:		
Annual member dues (note 6)	\$ 1,143,476	5 \$ 1,047,960
Convention	1,200,883	
Special projects - UBCM	91,502	
Special projects - Provincial (note 6)	475,95	506,765
Members' services	551,172	520,098
Local Government Program Services (note 6)	5,944,470	8,307,994
Gas Tax (note 6)	152,415,248	3 132,016,248
Administrative fees (note 9)	760,658	706,489
Investment income	316,272	352,265
_	162,899,632	2 145,257,726
Expenses:		
Salaries and benefits	2,239,067	7 2,030,847
Executive	196,627	211,720
Members' services	45,936	44,363
Office services and supplies	204,841	154,440
Staff travel	64,505	50,638
Professional fees	49,563	51,236
Convention	951,825	1,196,951
Special projects - UBCM	361,337	379,114
Special projects - Provincial	326,671	
Local Government Program Services	5,853,907	7 8,253,374
Gas Tax	152,294,110	131,943,098
	162,588,389	
Excess of revenue over expenses	\$ 311,243	\$ \$ 435,180

See accompanying notes to financial statements.

## **Statement of Changes in Net Assets**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

	Invested in				
	capital	Internally			
	assets	restricte	Unrestricted	Total	
	(note 7)	(note 8)			
Balance, June 30, 2013	\$ 3,055,461	\$ 5,770,863	\$ 2,038,250	\$ 10,864,574	
Excess (deficency) of revenue over expenses	(130,897)	-	566,077	435,180	
Interfund transfers	_	821,177	(821,177)		
Balance, May 31, 2014	2,924,564	6,592,040	1,783,150	11,299,754	
Excess (deficiency) of revenue over expenses	(143,473)	-	454,716	311,243	
Interfund transfers	-	186,444	(186,444)	-	
Balance, May 31, 2015	\$ 2,781,091	\$ 6,778,484	\$ 2,051,422	\$ 11,610,997	

See accompanying notes to financial statements.

# **Union of British Columbia Municipalities**

### **Statement of Cash Flows**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

				11 month
		Year ended		eriod ended
	M	ay 31, 2015	M	ay 31, 2014
Cash provided by (used in):				
Operating:				
Excess of revenue over expenses	\$	311,243	\$	435,180
Items not involving cash:				
Amortization		143,473		130,897
Other liabilities		(4,640)		10,000
Changes in non-cash operating working capital:				
Accounts receivable		29,408		51,612
Prepaid expenses		51,103		(30,797)
Accounts payable and accrued liabilities	(	(2,802,616)		5,446,871
Convention deposits		117,046		(103,198)
Deferred revenue and contributions	10	5,107,728	11	5,093,816
	1	02,952,745	1	21,034,381
Investments:				
Net purchase of investments	(9	5,815,500)	(11	9,672,837)
	(5	,,,	(	2,212,221
Increase in cash		7,137,245		1,361,544
Cash, beginning of period		6,485,834		5,124,290
Cash, end of period	\$ 1	3,623,079	\$	6,485,834

See accompanying notes to financial statements.

#### **Notes to Financial Statements**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

#### 1. Operations:

The Union of British Columbia Municipalities ("UBCM") is incorporated under the Union of British Columbia Municipalities Act and its principal activity is to represent the interests of its members in dealing with other orders of government. The UBCM is a not-for-profit organization and is exempt from income and capital taxes.

The UBCM's operations include the following significant activities:

- i. Operating Reflects the general operating activities and administration functions of the UBCM.
- ii. Special projects convention Administration of special services provided to members and activities directly related to the annual convention.
- iii. Local Government Program Services The Province of British Columbia has provided funding to the UBCM for shared provincial-local government interests in a variety of fields. The service that the UBCM provides is to control and deliver those funds to members for the purposes of the various programs.
- iv. Gas Tax The Government of Canada ("Canada"), the Province of British Columbia ("BC"), and the UBCM had entered into the Agreement on the Transfer of Federal Gas Tax Revenues under the New Deal for Cities and Communities 2005 2015 (the "2005 Gas Tax Agreement") to transfer funding to the UBCM to control and deliver the funding to local government organizations in British Columbia. The purpose of the funding is focused on achieving environmental sustainability and the improvement of public transit and infrastructure. The 2005 Gas Tax Agreement expired on March 31, 2014. Canada, BC, and the UBCM entered into the Administrative Agreement on the Federal Gas Tax Fund in British Columbia (the "Renewed Gas Tax Agreement") for the same purpose. The Renewed Gas Tax Agreement is effective from April 1, 2014 until March 31, 2024. Residual funding from the 2005 Gas Tax Agreement is transitioned to the Renewed Gas Tax Agreement.

# **Union of British Columbia Municipalities**

### **Notes to Financial Statements (continued)**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

#### 2. Significant accounting policies:

The financial statements have been prepared in accordance with Canadian accounting standards for not-for-profit organizations in Part III of the CPA Canada Handbook. Significant accounting policies include:

#### i. Revenue recognition:

The UBCM follows the deferral method of accounting for contributions which include government grants. Unrestricted contributions are recognized as revenue when received or receivable if the amount to be received can be reasonably estimated and collection is reasonably assured. Externally restricted contributions are recorded as deferred revenue and contributions in the year received, and recognized as revenue in the year in which the related expenses are recognized

Unrestricted investment income is recognized as revenue when earned. Restricted investment income is recorded as deferred revenue and contributions in the year received, and recognized as revenue in the year in which the related expenses are recognized.

Contributed capital assets are measured at the fair value at the date of contribution. Contributed capital assets not subject to amortization, such as land, are recorded as direct increases in net assets in the period the assets are received. Contributed capital assets subject to amortization and contributions restricted for the purchase of capital assets are deferred and amortized into revenue on a straight line basis, at a rate corresponding with the amortization rate for the related capital assets.

Revenue from annual dues, special levies, fees and contracts is recognized when the services are provided. Amounts collected relating to subsequent periods are recorded as deferred revenue and contributions.

#### ii. Capital assets:

Capital assets are recorded at cost less accumulated amortization. Amortization is provided on a straight-line basis over the assets' estimated useful lives as follows:

Asset	Years
Building Office equipment	25 4

#### **Notes to Financial Statements (continued)**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

#### 2. Significant accounting policies (continued):

#### iii. Financial instruments:

Financial instruments are recorded at fair value on initial recognition. Freestanding derivative instruments that are not in a qualifying hedging relationship and equity instruments that are quoted in an active market are subsequently measured at fair value. All other financial instruments are subsequently recorded at cost or amortized cost, unless management has elected to carry the instruments at fair value. The UBCM has elected to carry its investments at fair value.

Transaction costs incurred on the acquisition of financial instruments measured subsequently at fair value are expensed as incurred. All other financial instruments are adjusted by transaction costs incurred on acquisition and financing costs, which are amortized using the straight-line method.

Financial assets are assessed for impairment on an annual basis at the end of the fiscal year if there are indicators of impairment. If there is an indicator of impairment, the UBCM determines if there is a significant adverse change in the expected amount or timing of future cash flows from the financial asset. If there is a significant adverse change in the expected cash flows, the carrying value of the financial asset is reduced to the highest of the present value of the expected cash flows, the amount that could be realized from selling the financial asset or the amount the UBCM expects to realize by exercising its right to any collateral. If events and circumstances reverse in a future period, an impairment loss will be reversed to the extent of the improvement, not exceeding the initial carrying value.

#### iv. Use of estimates:

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

#### 3. Investments:

Investments are comprised of pooled investments held with the Municipal Finance Authority in money market funds. For the year ended May 31, 2015, the average annualized yield is 1.06% (11 month period ended May 31, 2014 - 1.10%).

# **Union of British Columbia Municipalities**

### **Notes to Financial Statements (continued)**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

#### 4. Capital Assets:

					2015		2014
		Acc	umulated		Net book		Net book
	Cost	am	ortization		value		value
Land	\$ 252,000	\$	-	\$	252,000	\$	252,000
Building	3,347,623		820,008		2,527,615		2,662,229
Office equipment	62,364		60,888		1,476		10,335
	 					_	
	\$ 3,661,987	\$	880,896	\$	2,781,091	\$	2,924,564

### 5. Accounts payable and accrued liabilities:

Included in accounts payable and accrued liabilities as at May 31, 2015 are government remittances payable of \$10,586 (2014 – \$8,930), which includes amounts payable for GST and payroll-related taxes.

### **Notes to Financial Statements (continued)**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

#### 6. Deferred revenue and contributions:

	Lasal					-
			0	Local		
			Special	Government		
	Members'	Other	Project	Program	Gas Tax / Public Transit (a)	Total
	dues	Other	- Provincial	Services	Public Transit (a)	- Total
Balance, June 30, 2013	\$ 574,840	\$ 13,082	\$ 1,966,185	\$27,540,567	\$ 169,857,177	\$ 199,951,851
Received during the year	1,135,501	23,864	1,681,916	560,000	250,697,000	254,098,281
Investment income earned						
during the year	-	-	-	-	2,935,134	2,935,134
Recognized as revenue						
in the year	(1,047,960)	(30,454)	(506,765)	(8,307,994)	(132,016,248)	(141,909,421)
Repayment of funds to the						
Government of Canada (b)	-	-	-	-	(30,178)	(30,178)
Balance, May 31, 2014	662,381	6,492	3,141,336	19,792,573	291,442,885	315,045,667
Received during the period	1,154,646	106,169	155,000	6,280,000	253,276,892	260,972,707
Investment income earned						
during the period	-	-	-	-	4,220,934	4,220,934
Recognized as revenue						
in the year	(1,143,476)	(106,768)	(475,951)	(5,944,470)	(152,415,248)	(160,085,913)
Transfer	-	-	(1,500,000)	1,500,000	-	-
Balance, May 31, 2015	\$ 673,551	\$ 5,893	\$ 1,320,385	\$21,628,103	\$ 396,525,463	\$ 420,153,395

i. The UBCM is required to annually report in accordance with the Renewed Gas Tax Agreement to Canada and BC by September 30.

ii. Under the Public Transit Agreement, the UBCM is required to repay funds to the Government of Canada that are not spent on eligible projects by the spending deadline. During fiscal 2014, the UBCM repaid \$30,178 to the Government of Canada for unspent funding received related to the Public Transit program.

# **Union of British Columbia Municipalities**

### **Notes to Financial Statements (continued)**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

### 7. Net Assets invested in capital assets:

Net assets invested in capital assets are calculated as follows:

	2015	2014
Net assets invested in capital assets, beginning of period	\$ 2,924,564	\$ 3,055,461
Amortization of capital assets	(143,473)	(130,897)
Net assets invested in capital assets, end of period	\$ 2,781,091	\$ 2,924,564

### 8. Internally restricted net assets:

Internally restricted net assets are comprised of funds allocated by the Executive Committee of the UBCM for future expenditures related to the general operating and special project funds. During the year, unrestricted funds were transferred to internally restricted net assets to increase certain reserves as approved by the Executive Committee as part of the annual budget approval and Executive Policies.

#### 9. Administrative fees:

The UBCM charges administrative fees to third parties to recover its estimated costs incurred. Administrative fees are as follows:

	2015	2014
Commercial vehicle license program fund UBCM Professional Counsel	\$ 16,000 744,658	\$ 16,000 690,489
	\$ 760,658	\$ 706,489

### **Notes to Financial Statements (continued)**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

#### 10. Trust funds:

The UBCM administers the following trust funds where activities and balances are not reflected in the UBCM's financial statements:

i. Jeff McKelvey scholarship fund:

The Jeff McKelvey scholarship fund was established through contributions from members, the Province of British Columbia and other individuals. Scholarship applications and awards are made within the Union executive's general guidelines by the Board of Examiners.

ii. UBCM / Federation of Canadian Municipalities ("FCM") travel fund:

The UBCM administers the UBCM / FCM travel fund. The purpose of the fund is to assist FCM board members with their travel costs to FCM meetings through per capita levies.

iii. Commercial vehicle license program fund:

Participating municipalities remit license fees collected for commercial vehicles to the UBCM in trust. Surplus funds are distributed to the participating municipalities on December 31 annually.

iv. Local Government Leadership Academy ("LGLA"):

The UBCM holds investments in trust for the LGLA. The LGLA provides local government and First Nations elected officials and senior administrators with leadership development opportunities in the interest of improving governance at the local level.

The funds held by the UBCM, on behalf of the trust funds are as follows:

	2015	2014
Jeff McKelvey scholarship fund UBCM / FCM travel fund Commercial vehicle license program fund Local Government Leadership Academy	\$ 79,914 288,995 699,457 1,387,062	\$ 83,597 296,204 720,055 1,425,663
	\$ 2,455,428	\$ 2,525,519

#### 11. Commitment:

The UBCM has an operating lease for its office space in Richmond, British Columbia, which expires on June 30, 2017. The annual basic lease payment plus the estimated proportionate share of taxes and operating expenses is \$109,206.

# **Union of British Columbia Municipalities**

### **Notes to Financial Statements (continued)**

May 31, 2015, with comparative information for the 11 month period ended May 31, 2014

### 12. Contingent pension liability:

The UBCM and its employees contribute to the Municipal Pension Plan (the "Plan"), a jointly trusteed pension plan. The board of trustees, representing plan members and employers, is responsible for overseeing the management of the Plan, including the investment of the assets and administration of benefits. The Plan is a defined benefit multi-employer contributory pension plan. The Plan has about 182,000 active members and approximately 75,000 retired members. Active members include approximately 36,000 contributors from local governments, of which 21 (2014 – 21) are the UBCM's employees.

The most recent valuation as at December 31, 2012 indicated a \$1,370 million funding deficit for basic pension benefits. The next valuation will be as at December 31, 2015 with results available in 2016. Employers participating in the Plan record their pension expense as the amount of employer contributions made during the year (defined contribution pension plan accounting). This is because the Plan records accrued liabilities and accrued assets for the Plan in aggregate with the result that there is no consistent and reliable basis for allocating the obligation, assets and cost to the individual employers participating in the Plan.

During the year ended May 31, 2015, the UBCM paid \$160,255 (11 month period ended May 31, 2014 - \$128,737) for employer contributions to the Plan.

#### 13. Financial risks:

i. Credit risk:

Credit risk refers to the risk that a counterparty may default on its contractual obligations resulting in a financial loss. For cash and accounts receivable, the UBCM's credit risk is limited to the carrying value on the statement of financial position. Management does not believe that the UBCM is subject to any significant concentration of credit risk.

ii. Liquidity risk:

Liquidity risk is the risk that the UBCM will be unable to fulfill its obligations on a timely basis or at a reasonable cost. The UBCM manages liquidity risk by maintaining adequate cash. The UBCM monitors the cash flow to ensure a sufficient continuity of funding.

iii. Interest rate risk:

The UBCM is not exposed to significant interest risk as it does not have amounts payable that are charged interest.

#### 14. Comparative information:

Certain comparative information have been reclassified to conform with the financial statement presentation adopted for the current year.





Invermere, BC