



#### Fiscal representation in year-to-year requisition





#### Taxing mechanisms to following populations









UNION OF BRITISH COLUMBIA

#### MUNICIPALITIES

Services for First Nations

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#### Legal Framework - Introduction

• First Nations – federal jurisdiction under Constitution Act

- Local governments have no jurisdiction or power or responsibility to address indigenous rights or title
- Nonetheless, BC local governments and UBCM and FCM have reached out to First Nations with palpable reconciliation and recognition activities

# Services for First Nations

- Problem: statutes lack modalities to provide for payment by First Nation members for services
- Municipalities: Community Charter
- Regional Districts: Local Government Act
- Statutes do allow services contracts with First Nations, government to government
  - Traditionally: water, sewer, fire
- Typically recreation facilities, policing, solid waste, other services not paid for by FN members

# Services for First Nations

- Municipal agreements with Nations: s. 8(1) CC
- RD agreements with Nations: s. 263 LGA
- No obligation for FN to contract freedom of contract
- Typically, FN service contracts deal with discrete limited range of services, do not cover cost of services, and do not address many services enjoyed by FN members but not paid for
- No mechanism under Acts for recovering service costs on equitable basis or at all

### Services Agreements

Service Agreement Issues:

- Consideration: tax % versus user pay
- Off-site charges
- Reserve land use control issues
- Amenity contributions
- Enforcement of contract terms

### Services Agreements (c'd)

- oassistance issues
- oterm issues (capital liabilities beyond 5 years)
- oenforcement on reserve
- Inability to address all services provided or all users
- •Only federal government can address this

Services Agreements (c'd)

ocapital liability issue

 new development on reserve imposes burdens

• but DCC's not apply

 foregone revenue – (taxes off-reserve raised to cover)

### Services Agreements (c'd)

offsites necessary for financial planning
offsites create certainty for LG and developers
o school site acquisition charges
o RD DCC's not passed on

# Other Approaches

- Sechelt Indian Government District Enabling Act
- Indian Self Governing Enabling Act
- Community Charter response to Adams v. Cranbrook: User Fees
- Section 9 Local Government Act