

Lillooet Area Communities

Community to Community Forum

Final Report

Wednesday, October 1, 2003

T'it'q'et Council Room

Submitted To:

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Submitted By:

**District of Lillooet
in partnership with
T'it'q'et (Lillooet Band)
Xwisten (Bridge River Band)
Sek'welw'as (Cayoose Creek Band)**

Date: November 10, 2003

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Forum Details

Date: Wednesday, October 1st, 2003

Time: 8:30 – 5:00 P.M.

Location: T'ít'q'et (Lillooet Band) Council Room

Participants:

The communities of Sek'wélw'as, T'ít'q'et, District of Lillooet and Xwísten have been involved in jointly planning and organizing this Community to Community Forum. Each participating community has chosen the representatives they would like to participate in the Forum.

	Local Government	First Nations
Organizations	District of Lillooet	T'ít'q'et (Lillooet Band) Xwísten (Bridge River Band) Sek'wélw'as (Cayoosé Creek Band)
Representatives	Mayor, Councillors, Staff, Emergency Responders	Chief, Councillors, Staff, Elders and Youth Representatives

Co-Facilitators: Pam Penner and Rod Louie

Description:

The District of Lillooet together with T'ít'q'et (Lillooet Band), Xwísten (Bridge River Band) and Sek'wélw'as (Cayoosé Creek Band) are holding another one day Community to Community Forum with a shared lunch to continue the process of building stronger working relationships at the community level. This second Forum involves the same member bands of the St'àt'imc Nation who directly border the District of Lillooet and as a result share certain concerns and issues.

Nevertheless, the importance of involving the wider St'àt'imc Nation is recognized, and it is hoped that following this Forum there will be similar events

in the future involving other member bands such as Tsàl⁷alh (Seton Lake Band), Ts'k'waylacw (Pavilion Band) and Xàxlip (Fountain Band).

Objectives:

The main objectives for the Community to Community Forum are to:

- Improve lines of communication between member communities of the St'at'imc Nation and the District of Lillooet at both the political and administrative level;
- Build better understanding and respect of each other as individuals and communities;
- Lay the foundations for developing an effective process for dealing with issues of mutual concern;
- Find areas where we share common goals and objectives and discuss ways of working cooperatively towards achieving them.

Intended Outcomes:

- Improved and increased communication between neighbouring bands of the St'at'imc Nation and the District of Lillooet.
- Initiation of a process for dealing with issues of mutual concern at both the political and administrative level.
- Resolution of the 6 action items from the first Forum held in 2002 and Identification of additional issues for future resolution.
- Report to UBCM detailing the proceedings of the Forum.

Participant Expectations for Today:

(alphabetical by first name)

Bob Hall, District of Lillooet

- To resolve some of the issues
- Fire protection, to provide services and be more responsive to communities, training.

Regrets from Chief Bradley Jack, who could not attend the forum.

- He participated in the workshop held last year. Things did not change, really need more than one workshop to achieve goals. There is a need for understanding between aboriginal, non-aboriginal. Need to work at communications to move closer to goals. Protocol between communities on how things are done.

Christ'l Roshard, Village Council, District of Lillooet

- Find way to introduce change so it is not threatening
- In role as coroner, understand appropriate way to handle aboriginal human remains when found.
- We seem to keep offending each other, pre-conceived perception of each other. Need to get to know each other better, for mutual trust and respect. Learn to trust and respect each other. How Court Cases affect us. Introduce change so that it is non-threatening. “ Get rid of “Tonto” perception & terminology.

Dale Calder, Councilor, District of Lillooet

- Good start for the Council, have acted on issues, would like to see the communities come together, wants to “get going” to “go!”.

Dean Billy, Councilor, T'ít'q'et - Lillooet Band

- Goal oriented perspective toward issues.
- To be more diversified. Expectations – optimistic.

Doreen Whitney, Elder, T'ít'q'et - Lillooet Band

- Attended the session last year.
- Wondering about committees, committees tend to last longer, rather than having forums such as this.
- Need for respect for each other and understanding governments.
- Wondering if we are prepared for what happened with the fires this past summer. Want to get something done today.

Greg Kamenka, Mayor - District of Lillooet

- Facilitate way to have easier contact with each other (DoL and aboriginal community leaders and elders). Need to have more contact with each other. Facilitate easier ways of contacting each other.
- To listen and learn. Communication is the key. Listen to what they are saying. Problems/barriers. Native/non-native. How things are changing, Political, Structure, Cooperation. Involved with First Nations,

John Michelle, Councilor, Xwísten - Bridge River Band

- We live in one geographic community. Need for open lines of communication and understanding of the issues – to be open minded

Kathy Young, District of Lillooet

- Understanding of how we are going to achieve our objectives
- Establish individual issue working groups
- Personal goal: to use proper aboriginal community names

Kevin Anderson. District of Lillooet

- Protocol for goals (process)
- Movement toward shared vision for community
- Has thought about how complex life can be. Need for more dialogue, there has been none for the past year. Issues of Forestry, Economics, Youth, School. The downsizing that has happened. To be more protective of the communities. We live in a blessed area. Want to develop protocols, procedures, goals, to get to higher ground and understanding. To find common goals, and vision.

Marilyn Napoleon Band Council & member of Traditional Council, T'ít'q'et - Lillooet Band

- Need to acknowledge local Bands as well as Traditional territory. Examples are the Information packages that refer to Bands, Lillooet Tribe (St'at'imc) has a vast territory. Need for respecting boundaries, understanding Local Government/First Nations systems. To work cooperatively, just talking brings greater understanding.

Mike Leach, T'ít'q'et - Lillooet Band

- Recognition of the role of aboriginal people in the community. Need to change perception/image/attitude between DoL and aboriginals of each other. Inclusion in community planning and decision making, building community image - particularly economic and market development.
- Was not involved last year (with the forum). One of the major challenges is dealing with attitudes. Village of Lillooet has their own economic agenda. For example, with Ainsworth, the Village says that we need jobs but do not think about the communities that may be impacted by the cuts. Need to meet more regularly. The attitude of the people around the Cayoose Ski Resort issue, Lillooet News was standing behind the Village Council (for supporting Cayoose Resort). Agenda items that are being dealt with will have an impact (for example, forestry, BCH, BC Rail, etc.) It is not just about economics. Need to work together, potential for tourism. What are the economics that

have been discussed? Why would we want to work with the Village Council? Recent Court decisions – impacts of these that may improve our way of living. Ainsworth has to comply with recent decisions. That is what Halaw is about. Need to inform the Village Council of these decisions and the work that is going on. The relationship needs to change. Develop proper markets. Cultural development, eg. Gold Rush Days. Participation in events, such as Veterans Day, need for respect for each other. Attitudes around economics, ceremonial, culture. Protocols that will set the tone for discussions.

Norm Leech, T'ít'q'et - Lillooet Band

- Create solid next steps
- Different approach for dealing with issues, how to ally with the Village, other communities. Move into action, involvement, and communication. Change how I will respond to things. More help to our community. Interests are students and Elders. To be more effective as a group. Court Services, BC Rail. Relationship that is strong to be able to deal with gossip. To have more lunches with different people, to get to know them better.
- Try to change attitude between aboriginal community and DoL community about each other

Chief Perry Redan, Cayoose Creek - Sek'wélw'as Kiketen

- Identify concrete goals, need to come together, talk collectively.
- Congratulations to the new Council. There are a lot of issues that we face together - Cayoose, Titqet and the Village.
- Reviewed the Forum information and same issues need to be addressed. Need mechanism, clear administrative goal, how they work. We are living in a changing climate. And want to be more involved in day to day lives.

Stephanie Barney, T'ít'q'et – Lillooet Band

- I'm here for information, to gain an understanding.

Susan James, Councilor - Xwísten - Bridge River Band

- Action - move closer to our goals

Wayne Redan, Councilor - Cayoose Creek - Sek'wélw'as Kiketen

- Does not have any expectations for the day, will sit and listen. This the first meeting that he has attended (community to community).

AGENDA

- **Welcoming Address – Norm Leech, Chief Councillor, T’it’q’et**
 - **Opening Prayer – Elder, T’it’q’et**
 - **Overview of Today’s Workshop - Process & Purpose**
 - To review status of September 2002 issues & outcomes
 - To revise list of issues
 - To create action plans
 - **Opening remarks / Introductions / Participant Expectations**
 - How we got to today?
 - What do you hope to achieve at today’s meeting?
 - **Prioritized Issues: Status Report Presentations**
 - Issue #1 - Lillooet’s Court Services (Kathy Young)
 - Cross Ministry Team (Bob Hall)
 - Issue #2 - Emergency Response (Bob Hall)
 - Issue #3 - Cultural Tourism Protocol (Rodney Louie)
 - Cooperation on Economic & Tourism Issues (Rodney L)
 - Issue #4 - Legal Access Issues (Pam Penner for Bradley Jack)
 - Issue #5 - Water License Agreement (Kathy Young)
 - Issue #6 - Policy for Handing Cultural Material (Rodney Louie)
 - **Prioritized Issue List:** in small groups review each issue - what worked? what didn’t?; create a plan for improvement; present to larger group.
 - **Main Issue List:** review list of 33 issues – update to reflect current issues, prioritize list, select key issues, split into small groups to discuss and create action plans to address issue; present to larger group.
 - **Next Steps – Where do we go from here?**
 - **Closing Remarks – Perry Redan, Chief Councillor, Sek’wélw’as**
 - **Closing Prayer – Elder, T’it’q’et**
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The following notes are intended to add onto the September 2002 Final Report and not to replace them.

Based on a general discussion and questions, the following information was noted:

Contacting District of Lillooet - the formal procedure is to contact the DoL administrator first who will redirect you. The mayor, Greg, said it was also okay to contact him directly. On an informally basis, please talk to any of them, anywhere.

Re: Terminology

Perry asked that the term "1st Nations" be replaced with "aboriginal" as it is a more appropriate term. Thank you, Perry.

Better yet, is to refer to each community by its traditional name: T'it'q'et, Xwisten, Sekw'el'w.

When asked how the District of Lillooet would like to be referred to, the members present said that it is okay to refer to them as: the district, the village, DoL, or the village people.

Questions Raised During Introductions:

- Why are there not seven (7) communities here? (Others- Seton, Pavilion, Fountain) To be involved in the meeting? Who got invited last year? Others that were invited last year?
- What will happen with the Community to community Forum? The issues that are being dealt with in the forum, and will the working groups be separate from the forum?
- Strategic planning – Would need to be facilitated?
- Dialogue – could continue without any facilitation?
 - Review of list of priorities? Identify 5-6 other priorities?
 - What, if anything will happen to respond to the 2010 Olympics?

GOALS

- *Not in order of priority.*

- **Goal - Communicate Effectively**

for example:

- Understand boundaries, territory, systems, terminology

- **Goal - Understand and respect each other as individuals and communities**

for example:

- Change perception / attitude regarding aboriginal role in community and be included in planning and decision making.

- **Goal - Resolve Issues**

for example:

- Lost government services
- Cultural material handling (artifacts & human remains)
- Access to water & land (fishing & hunting) for aboriginal community through private properties
- Access to land through reserve property for DoL subdivisions
- Water license agreement (legally binding)

- **Goal - Common Goals And Objectives**

for example:

- Local governance
- Restorative justice
- Emergency response
 - Suspension bridge
 - Signage
 - Define boundaries of firefighting
- Tourism - economic development
- Water use resource planning

ESTABLISHING WORKING GROUPS / COMMITTEES:

Using the following template as a guide, participants at the community-to-community forum broke into smaller groups to establish working groups or committees:

Identify:

- Which goal are you working on?
 1. Communicate effectively
 2. Understand and respect each other as individuals and communities
 3. Resolve issues collaboratively
 4. Cooperatively achieve common goals and objectives

- What issues and opportunities relate to the goal?

- How can you reach your goal?
 - Next steps
 - Who needs to be involved?
 - Options
 - Protocol agreements
 - Strategic plans

- How will you achieve your goal? (Action planned)
 - Who will do what, by when and how?
 - What additional resources are needed that the working group doesn't already have

REVIEW & REVISE PLANS FROM SEPTEMBER 2002 COMMUNITY FORUM

I have combined the status presentations given with the outcome of the working group set up for easier reading.

Prioritized Items

Lillooet's Court Services

- Kathy Young advised the group that we have lost the court registry.
- We will have a circuit court that will come to Lillooet 2 - 3 days per month.

Action Planned:

- Kathy will forward information on services provided at government agency (re: court registry service) to each community by October 15th.

Lillooet Restorative Justice Program

Interim Coordinator: Betty Weaver @ Lillooet Learns (256-0682) or, Christ'l Roshard (256-4358)

30+ facilitators have been trained. RCMP, STP, DFO and CO are prepared to forward cases to the coordinator for Restorative Justice facilitation

Our 1st case, on a conservation office file is now under consideration for the Restorative Justice Model.

Most of the bands will form their own community restorative justice model

\$5000 per community for start-up costs.

\$2500 per year to assist operation of program.

Protocol Agreements

- Kevin Anderson offered samples of protocol agreements in the hope that it would prevent reinventing the wheel (*unfortunately, the type size is so small that when I tried to copy them into these notes they are too difficult to read. I'm sure Kevin would supply more copies to an interesting working group.*)

Cross Ministry Team

- Bob Hall advised that the Cross Ministry Team completed their goals and disbanded in March 2003. One of the recommendations of the Cross Ministry team was for the municipality to form a Community Governance Committee that would be made up of the Municipality, local Aboriginal Governments and Provincial and Federal Government Agencies.
- The Community Governance Committee has not yet been formed but is a good idea and should be looked into.

Handling of Cultural Material

Action Planned:

- Christ'l (coroner's agent) will arrange to meet with members of the aboriginal communities to discuss and create an agreement on the appropriate manner in handling cultural artifacts and human remains when discovered.
 - Marilyn and the Elder's Council
 - Perry re: Heritage Working Group (with Hydro)
 - Rob Louie - will share Heritage Management Plan with Marilyn
 - Christ'l was also advised to access protocol agreement from highways

Legal Access Issues

As a summary of the 2002 notes, it seems that there are a couple different access issues:

1. through reserve lands for landlocked DoL subdivisions
2. through private property for aboriginal people to access to fishing sites on the Fraser River (T'it'q'et)

Although absent, Bradley Jack passed on an update that Dickey Creek is still in regional district's name (Squamish), not in the District of Lillooet's.

Action Planned:

- Update records by transferring Dickey Creek to DoL – to be looked at by Kathy Young, Millee MacKenzie and Bradley Jack when they meet to discuss the Dickey Creek Access Agreement.
- DoL to negotiate Lillooet and Bridge River agreements (7 yrs to 2010)
- This issue has been tabled, to discuss at the next meeting. How to work together to deal with issues. Perry will give a status report on access issues through reserve property for landlocked DoL subdivisions at the next community-to-community forum. Some discussion occurred on the road to “Roshard Acres” and the fact that the Ministry of Transportation still owns the access road in question – not the District of Lillooet.

Refer also to Action Planned for Water Use Resource Plan Working Group.

Emergency Response

- Bob advised group that there is training every 2nd Thursday that the political leaders and band members are welcome to join. If interested please arrange by calling Bob at 256-7888 (home).
- Community training is available as well and can be arranged by calling Bob.

Question raised:

- Boundaries for fire-fighting? Walden North, Blue Hill? Need for road signage?
- Old suspension Bridge – do we need to discuss this as an alternate route to evacuate the community?

What goal are we working on?

- Need to improve St'at'imc participation in emergency organizations
- Improve public awareness and education (ie., fire protection boundaries and fire extinguisher training/fire prevention)

How can we reach this goal?

- Emergency services committee
- EOC exercise
- PEP / ESS training
- Joint emergency plan
- Civic addresses for all communities and posting of civic addresses.

Action Planned:

- Emergency organization committee
 - Representative from each community and organizations (emergency) with authority to make decisions
 - Contact person: Bob Hall
 - Bob will ensure initial meeting occurs prior to October 31, 2003
- Each community be responsible for numbering and mapping
- Bob will develop a list of contacts for emergency services that exist in adjacent communities

Action Planned – continued

- Dale will create a list of volunteers and set up training (5 modules). Each community is to provide Dale with names of volunteers from their community.

What additional resources do we need?

- PEP / ESS
- Ambulance
- Rescue society
- LVFD
- Forest protection

Tourism

Goal:

- Authentic common vision
- Build relationship
- Identify projects
- Cultural sensitivity
- Education / training

Issues & Opportunities:

- Coordination / cooperation
- Promotion
- Support for cultural centre
- History (Cayoose Resort)
- First impressions (station Hill)
- Partnerships
- 2010 Olympics

How can we reach our goal?

- Build relationship
- Start small
- Promotion - presentation to groups
- Who?
 - Economic development commission (group)
 - USCLES (communities)
 - Susan (main contact)
 - Christ'l
- When?
 - Appointments within next 6 months
 - By January 2003

Action Planned:

- Council & Susan to review Terms of Reference for Economic development commission
- Appointment of representatives from St'at'imc communities - identify which communities (3 represented here or all 6)

Water License Agreement - Dickey Creek

Who has been paying for the Dickey Creek license fee and where is the money going?

- Kathy advised the group that DoL has been paying 50% to T'it'q'et and has now started paying 50% to Xwisten and paid retroactively to 1996

Goal

- Review access agreement between district of Lillooet, T'it'q'et and Xwisten

How can we reach this goal?

- A representative from each community shall meet to review the agreement and bring back a recommendation to their councils

Action Planned:

- Kathy, Millee, and Bradley will meet.
- Kathy will arrange meeting prior to November 30, 2003

Water Use Resource Planning

Goal:

- Identify how to use our water effectively to ensure quality (safety & clean) and quantity (enough for all users & uses).
- Have enough domestic water for community (quantity).

Scope:

- Group identified that the scope of this project is multileveled - beginning with issues affecting water use at the local level and beyond to include issues at regional, provincial and global levels.
- To ensure adequate water at the local level, it is important to establish a collective understanding on issues at each jurisdictional level:
 - locally (ie., Cayoose, Dickey Creek, Seton Channel),
 - regionally (ie., Bridge River, Seton),
 - provincially (ie., other municipalities along Fraser River, Fraser Basin Council, provincial processes, legislative requirements)

Issues & Opportunities:

- Where will it come from? (sources)
- Who will use it?
- How it will be used?
- Educate public on water conservation
- Develop water use protocol between communities

Uses & Users:

- | | |
|---|---|
| <ul style="list-style-type: none">• Drinking• Recreation• Commercial• Wildlife | <ul style="list-style-type: none">• Sewage system<ul style="list-style-type: none">• hydro power generation• Industrial• Agricultural• Aesthetic |
|---|---|

Water Use Resource Planning – continued

Next Steps:

- Identify demand of local community users
- Identify source & supply

- Identify issues / constraints for accessing source & supply
- Identify solutions for getting around constraints
- Share existing community water use plans
- Identify regulations for surface supply
- Identify regulations for sub-surface supply
- Establish priorities beyond #1 - safe drinking water
- Identify time frame
- Create action plan including public information meeting to share information
- Create a working group
 - Who?
 - Main contact: Greg Kamenka
 - **Working group committee:**

Community	Political Representative	Technical Representative
District of Lillooet		Ken Christie
Xwisten	Bradley Jack	Bradley Jack
T'it'q'et	Norm Leech	Mac
Sek'we'was Kiketen	Perry Redan	Wayne Redan

Action Planned:

- Greg Kamenka will convene meeting of working group by end of October to review & revise next steps and develop an action plan.
- Greg Kamenka will invite Ed Nichol from the community to join the working group.

ORIGINAL ISSUES & OPPORTUNITIES LIST

It seems that some of the following items are solutions, yet the issue or opportunity isn't identified. I encourage you to begin with your goal (where do you want to end up together), then review where you are not (what is the issue or unmet opportunity), and then generate ideas about how to bridge the gap between where you are to where you want to be.

For example, what goal or opportunity does developing protocols or agreements address?

As a reminder, your four major goals are:

1. Communicate effectively
2. Understand and respect each other as individuals and communities
3. Resolve issues collaboratively
4. Cooperatively achieve common goals and objectives

You'll notice that under the STATUS heading, items relate either to one of the four goals or it is addressed under a separate heading (ie., emergency response, water use planning, tourism, etc.). Some of the items, you'll note, are outstanding and did not get addressed at all during the forum.

Pam

Item	Raised By		STATUS
		Areas of Agreement	
1.	TQ	Would like to identify areas where we can all agree and provide a unified response (e.g. letters of support) to Provincial and Federal government for example on the following issues: (a) Lillooet's Court House (b) Forestry Office (c) BC Rail Passenger Services (d) Privatization of BC Hydro	Refer to Goals 1, 3 & 4 a) Under separate heading b) - d) Outstanding.
2.	DOL	Would like to find areas where we can work together to solve common problems	Refer to Goal #3

		Protocols	
3.	TQ	Protocol Agreement between District/ T'it'q'et	Refer to Goals 1-4
4.	DOL	Protocol for communication and interaction between District of Lillooet, Tribal Council and Bands.	Refer to Goal #1
		Economic Contributions - Recognition	
5.	TQ	Would like to see economic contribution of First Nations communities recognized in terms of Gross Domestic Product. First Nations are an important sector of the economy.	Refer to Goals 1-4
6.	DOL	Joint participation in updating tourist information kiosks.	Refer to Goal #4
7.	DOL	Joint preparation of a community events calendar	Refer to Goal #4
		Economic Development	
8.	DOL TQ	Cooperation on economic and tourism issues in Lillooet	Refer to Goals #3 & 4. See also under Tourism &/or Handling of Cultural Material
9.	TQ	Cultural Tourism protocol.	
		Medical Services	
10.	SEK DOL	General discussions on services for example hospitals/ medical service cutbacks. Is there a way that as councils we can lessen the impacts on our citizens./ Lillooet Hospital – Medical Services	Outstanding
		Emergency Response	Under Emergency Response heading
11.	XW,TQ DOL,SEK	Emergency response – including fire protection and training	
		Legal Access	
12.	XW	Legal access issues to reserve property for example near Dickey Creek. Is there an easement through private property?	Under Legal Access Issues heading
13.	SEK	District of Lillooet and Cayoose boundaries –issues of landlocked District of Lillooet communities.	
		Land Use Planning	
14.	XW	Land use planning and common interests.	Under Legal Access Issues heading
15.	TQ	Policy handling cultural materials found in District boundaries.	
16.	SEK TQ	First Nations fishing sites in the District of Lillooet. Access to Fishing areas.	
17.	TQ	Forestry – beetle bug infestation	
18.	TQ	District/T'it'q'et boundaries – buffer.	
19.	SEK	Cayoosh Creek Park – where are the boundaries and who has jurisdiction?	

Infrastructure			
20.	SEK	Upgrade of District of Lillooet Sewer Treatment Plant-would like an update of project status and to discuss Cayoose interest in participating in upgrade.	Refer to Water Use Planning
21.	DOL	Cayoosh Bridge replacement.	Outstanding
22.	SEK	Alternate transportation between Seton and District of Lillooet.	Outstanding
Water			
23.	XW	Want to discuss water license agreement between Xwisten, T'it'q'et and the Village (District of Lillooet). Previous water license agreement held with the Squamish Lillooet Regional District (SLRD). This agreement has now lapsed since the SLRD transferred land to the District of Lillooet and a new one needs to be agreed upon. Who holds the water license at present? Who has been paying for the license? Where is the money going to (INAC?)?	Refer to Water License Agreement. See also Water Use Planning.
24.	XW	Access to water from Dickey Creek	
25.	XW	Possibility of working together on a mini hydro project	Outstanding
26.	SEK	Independent Power Producers (IPPs) – would like to have a clear understanding of how any IPP will affect surrounding communities.	Outstanding
27.	TQ	Water Rights	Refer to Under Water Use Planning
28.	XW,TQ	Watershed Protection/quality (including water quality of rivers)	
Youth			
29.	DOL	Joint approach to School District No. 74 outstanding issues	Outstanding
30.	TQ	Youth	Outstanding
Recreation			
31.	DOL	Joint participation in programming for the REC Centre	Outstanding
32.	DOL	REC Centre – financial improvements	Outstanding

COMMUNITY-TO-COMMUNITY FORUM NEXT STEPS

- Invite all 7 communities to create a vision together

Action Planned:

- DoL's Administrator will coordinate and will apply for funding through UBCM upon receipt of a support letter is received from each aboriginal community (for submission with the application)
 - Susan will raise at the next Tribal Council meeting
 - Other possible funding sources could be the Economic development community or the 2010 capacity building office
- Participants of the Community Forum will meet in six months to:
 - review outcome/status of today's project action plans
 - identify issues and create action plans to resolve

Action Planned:

- the new DoL Administrator will coordinate unfacilitated session.