

UBCM Budget

**Resolutions Omitted Due to
Administrative Error**

Special Resolution

**Report on
Resolutions Received
After the Deadline**

**SEPTEMBER 2016
POLICY BOOK 1**

PLEASE BRING THIS BOOK WITH YOU



UBCM GENERAL FUND

Revenue an Expenditures for the Year Ending May 31, 2016 and Budget for the year June 1, 2016 to May 31, 2017

	Actuals Year Ending May 31, 2016	Budget 2016/2017
REVENUE		
Annual Dues	1,162,526	1,182,844
Investment Income	13,275	15,000
CVL Administrative Fee	16,000	16,000
Group Benefits Plan	510,281	505,000
Member Services	64,042	61,500
Administrative Fees (GTMS, LGPS)	109,545	125,000
TOTAL REVENUE	\$1,875,669	\$1,905,344
EXPENDITURES		
Executive	227,226	230,000
Staff Salaries and Benefits	2,388,292	2,447,643
Staff Salary Recovery		
GTMS, LGPS, AVICC, LMLGA	(805,126)	(825,876)
Convention	(230,000)	(271,269)
	1,353,166	1,350,498
Staff Travel	46,942	50,000
Office Administration	265,100	233,600
Group Benefits	12,926	28,000
Member Services	30,150	32,000
Office Administration – Victoria (LGH)	327,143	332,500
Local Govt House Recovery	(289,777)	(292,500)
	37,366	40,000
TOTAL EXPENSES	\$1,972,876	\$1,964,098
Contingency – Policy & Advocacy	31,548	50,000
Surplus/(Deficit) – General Fund	(\$128,755)	(\$108,755)
Surplus Transfer – Other Funds	\$317,187	108,755
FINAL SURPLUS/(DEFICIT) ALL FUNDS	\$188,432	\$0

Policy Matters to be Considered at the 2016 UBCM Convention

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Blue Policy Book – Distributed at Convention

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Resolutions Omitted Due to Administrative Error

The following resolutions were received prior to the June 30 submission deadline for resolutions; however, due to administrative error, the resolutions were omitted from the Resolutions Book.

The Resolutions Committee would propose that these resolutions be added to the sections of the Resolutions Book noted below.

B146 Graduated Licensing for Motorcycles

Kitimat

Whereas many changes and improvements have occurred regarding the operation of motorcycles including; increased fines for dangerous behavior while riding, mandatory approved helmet laws, and new seating regulations which require that the passenger's feet must remain on the foot pegs to prevent children who are too small from riding as passengers;

And whereas motorcycles make up 3% of BC's insured vehicles, yet they are involved in approximately 11% of all road fatalities:

Therefore be it resolved that the provincial government implement the final phase of the graduated licensing program for motorcycles including power restrictions and mandatory training.

ENDORSED BY THE NORTH CENTRAL LOCAL GOVERNMENT ASSOCIATION

UBCM RESOLUTIONS COMMITTEE RECOMMENDATION: **Add to Section B3-b**
(individual debate)
with
No Recommendation

UBCM RESOLUTIONS COMMITTEE COMMENTS:

The Resolutions Committee advises that the UBCM membership has not previously considered a resolution calling on the provincial government to implement graduated licensing for riders of motorcycles.

B147 Unconditional Local Government Grants

**Bulkley-Nechako RD
Smithers
Telkwa
Houston
Granisle
Burns Lake
Fraser Lake
Vanderhoof
Fort St. James**

Whereas previously, local governments received annual unconditional grants from the Province in two payments, one at the end of March and the other at the end of June;

And whereas the 2016 grants are being paid in a single payment at the end of June, creating a cash flow hardship for small local governments that depend on the March payment to meet their operational needs:

Therefore be it resolved that the provincial government process unconditional grants in two payments annually to alleviate cash flow hardships.

ENDORSED BY THE NORTH CENTRAL LOCAL GOVERNMENT ASSOCIATION

UBCM RESOLUTIONS COMMITTEE RECOMMENDATION: **Add to Section B2-b**
(individual debate)
with
No Recommendation

UBCM RESOLUTIONS COMMITTEE COMMENTS:

The Resolutions Committee advises that the UBCM membership has not previously considered a resolution requesting the provincial government to disburse unconditional grants in two payments annually.

Special Resolution

SR1 Local Government Development Finance System

UBCM Executive

Whereas the development finance system has not changed significantly since the introduction of development cost charges by the Province in the late 1970's, despite the fact that BC communities are challenged to meet unprecedented demands for hard infrastructure and soft infrastructure amenities essential to support development as part of a sustainable, livable and complete community;

And whereas local governments support the concept that development should pay for its share of the infrastructure and amenities, it is imperative that the principles of transparency, consistency, fairness and certainty provide the foundation of the development finance system so that all parties (local governments, development industry, the Province, general public) benefit by clearly understanding how growth and development are financed:

Therefore be it resolved that UBCM:

- reiterate support for the principle that growth should pay for its share of the infrastructure and amenities to support it, not property taxpayers;
- continue to dispel the myth that development cost charges and other local government processes are driving the high cost of housing;
- advocate for a local government development finance system that addresses transparency, consistency, fairness and certainty to the benefit of the development industry, local governments and the public;
- advocate for local government development finance system that provides flexible tools and reflects real and current challenges in building sustainable livable and complete communities, in keeping with previously endorsed UBCM resolutions; and
- continue to work collaboratively through the Province's Development Finance Review Committee to seek changes to the existing development finance system that will address the present challenges facing local governments.

UBCM RESOLUTIONS COMMITTEE RECOMMENDATION: *Endorse*

UBCM RESOLUTIONS COMMITTEE COMMENTS:

The Resolutions Committee notes that over the years, UBCM members have called for amendments to the existing development finance system to:

- *expand the scope of development cost charges beyond the present five areas of eligibility: roads, water supply, sewer systems, drainage and parkland to include other amenities such as recreation and cultural facilities, libraries, museums, theatres, park development, fire halls and other capital projects.*

- *provide an exemption to development cost charges for development of non-profit rental housing; and*
- *to eliminate the exemption for residential structures of three or fewer units from paying development cost charges.*

(1991-A20, 1992-B55, 1995-B59, 1996-B77, 1998-B15, 1998-B17, 1999-B73, 2000-B79, 2001-B18, 2003-B18, 2003-B19, 2005-B95, 2007-B38, 2007-B37, 2009-B84, 2010-B23, 2011-B35, 2012-B9)

Recently local government's use of development cost charges and other development finance tools (community amenity contributions) have come under criticism and been identified as one of the root causes of high housing prices in BC. UBCM has responded noting it is important to understand that new development and higher density re-development impose real infrastructure costs on local governments. The existing development finance system was developed under the Province's authorization recognizing that the costs of growth and development should not be the responsibility of existing property tax payers.

All local government development cost charge bylaws, with the exception of the City of Vancouver, require the approval of the Inspector of Municipalities. Approval is provided based on the bylaw's adherence to the Best Practices Guide approaches and consultation between local governments and the key stakeholders such as the development industry.

In response to the ongoing concerns related to rising housing prices and the focus on the local government development finance system, UBCM consulted with a number of local government representatives to determine how best to address the misconceptions and explain the existing development finance system in the interests of all parties. This resolution reflects the key directions coming forward from that consultation.

As noted in the resolution, complete communities are more than just roads, sewer, water, drainage and parkland; residents expect other amenities and services to be provided. And as growth and development continues, there needs to be a better understanding of how we can meet that demand in the most transparent, consistent and fair manner, to all parties.

UBCM would welcome the opportunity to engage with the Province and the development industry in a discussion about the local government development finance system; and the interconnectedness of the former with local government finance, generally.

2016 Report on Resolutions Received after the Deadline

Two resolutions were received by the Resolutions Committee after the regular June 30 resolutions deadline and prior to the 12:00 pm, September 23 submission deadline for late resolutions. These resolutions are late, and the Resolutions Committee has applied the policies for dealing with resolutions received after the June 30 deadline.

The Resolutions Committee reviewed each resolution in accordance with the Conference Rules and Procedures:

33. Resolutions received after the deadline, are classified as “Emergency” and therefore appropriate for Plenary discussion only if the topic is such that it has arisen since the regular deadline date for submission of resolutions. Resolutions received after the deadline are appropriate to be referred to the Executive if the topic is such that it has arisen since the regular submission of resolutions and, in the opinion of the Resolutions Committee, the topic is non-controversial and in keeping with UBCM policy.

Resolutions received after the deadline are not appropriate for Plenary discussion or referral if they concern a topic that had arisen or was known prior to the regular deadline for resolutions.

Any resolutions with the recommendation “not admit for debate” relate to issues that could have been submitted for consideration prior to the regular June 30 resolutions deadline. In keeping with procedures, these resolutions would be forwarded to the appropriate Area Associations for consideration in the 2017 resolutions cycle, pending approval of the sponsor.

The Resolutions Committee recommends that the late resolutions be dealt with in the following manner:

A. EMERGENCY RESOLUTIONS: ADMIT FOR PLENARY DEBATE FRIDAY, SEPTEMBER 30 AS ISSUES EMERGING SINCE THE DEADLINE

LR1	Replacement of Oxygen Used by First Responders	Cariboo RD
LR2	Building New Student Housing	Saanich

B. REFER TO UBCM EXECUTIVE

N/A

C. LATE RESOLUTIONS: NOT APPROPRIATE FOR DEBATE
(Issues known before the June 30 deadline for resolutions)

N/A

A. EMERGENCY RESOLUTIONS: ADMIT FOR PLENARY DEBATE FRIDAY, SEPTEMBER 30 AS ISSUES EMERGING SINCE THE DEADLINE

LR1 Replacement of Oxygen Used by First Responders

Cariboo RD

Whereas volunteer fire department personnel may provide first responder services in BC in support of the British Columbia Ambulance Service (BCAS) to provide critical care while paramedics are en route to the scene of a medical emergency;

And whereas oxygen is one of the most commonly used supplies in emergency patient care; however, a recent policy change at BCAS has discontinued the replacement of oxygen used by first responders on BCAS patients, effectively putting the operating budgets of these small fire departments at serious risk:

Therefore be it resolved that UBCM call on the provincial government to establish a system for the replacement of oxygen and other consumables used in the provision of emergency health care by first responders to patients of the British Columbia Ambulance Service.

RESOLUTIONS COMMITTEE RECOMMENDATION: *Admit for Debate*

UBCM RESOLUTIONS COMMITTEE COMMENTS:

The sponsor has indicated that BC local governments were informed in July, 2016 of the change in provincial policy regarding replacement of consumables used to provide emergency health care to BC Ambulance Service patients. This occurred after the June 30 deadline to submit resolutions to UBCM, therefore the Resolutions Committee would suggest that the issue is emergent and meets the criteria to be admitted for debate.

The Resolutions Committee notes that the UBCM membership endorsed resolution 2010-B9, which asked the provincial government to “reinstate the provision of replacement oxygen and various medical supplies to first responder groups” province-wide. The Committee understands that the Province subsequently worked with first responder groups to reach an agreement for replacing supplies as requested in the resolution.

This new resolution from Cariboo Regional District identifies a similar situation that has emerged in 2016.

LR2 Building New Student Housing

Saanich

Whereas the Alliance of BC Students (ABCS) has identified that over the past ten years, the growth in full time and international student populations at British Columbia post-secondary educational institutions has greatly outpaced development of new student housing spaces, forcing students to search for affordable housing off-campus in rental markets with low vacancy rates;

And whereas ABCS research indicates that if the restriction on debt were removed for the development of university residences, the business case exists to unlock over 20,000 new student housing spaces province wide:

Therefore be it resolved that the provincial government remove the restriction on public entity debt that presently applies to British Columbia's public post-secondary educational institutions, thereby enabling these colleges and universities to take on debt to build new student housing.

RESOLUTIONS COMMITTEE RECOMMENDATION: **Admit for Debate**

UBCM RESOLUTIONS COMMITTEE COMMENTS:

The sponsor has indicated that BC post-secondary institutions and local governments became aware of the housing challenges faced by new and returning students in August, 2016. This occurred after the June 30 deadline to submit resolutions to UBCM, therefore the Resolutions Committee would suggest that the issue is emergent and meets the criteria to be admitted for debate.

The Resolutions Committee advises that the UBCM membership has not previously considered a resolution calling on the provincial government to the restriction on public entity debt for BC public post-secondary institutions, to enable these institutions to take on debt to build new student housing.

B. REFER TO UBCM EXECUTIVE

N/A

C. LATE RESOLUTIONS: NOT APPROPRIATE FOR DEBATE

N/A